Case 2:13-cv-00193 Document 721-3 Filed on 11/14/14 in TXSD Page 1 of 29 Senator Troy Fraser - Volume 2 June 13, 2012

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	346212 eb	1 APPEARANCES
	IN THE UNITED STATES DISTRICT COURT	2 ATTERNANCES
	FOR THE DISTRICT OF COLUMBIA	3
	STATE OF TEXAS, *	4 ATTORNEYS FOR PLAINTIFF, STATE OF TEXAS:
	Plaintiff, * VS. *	5
	ERIC H. HOLDER, JR., in his * official capacity as Attorney *	Office of the Attorney General of Texas 6 P.O. Box 12548 (78711-2548)
	General of the United States, *	209 West 8th Street, 8th Floor
	Defendant, * ERIC KENNIE, et al, *	7 Austin, Texas 78701
	Defendant-Intervenors, * TEXAS STATE CONFERENCE OF NAACP * CASE NO.	8 By: Patrick K. Sweeten, Esquire
	BRANCHES, et al, * 1:12-CV-00128 Defendant-Intervenors, * (RMC-DST-RLW)	and Stacey Napier, Esquire
	TEXAS LEAGUE OF YOUNG VOTERS * THREE-JUDGE COURT	9 (540) 000 4007
	EDUCATION FUND, et al, * Defendant-Intervenors, *	(512) 936-1307 patrick.sweeten@aog.state.tx.us
	TEXAS LEGISLATIVE BLACK CAUCUS, * et al, *	11
	Defendant-Intervenors, * VICTORIA RODRIGUEZ, et al *	12 ATTORNEY FOR DEFENDANT, HOLDER, ET AL:
	Defendant-Intervenors. *	13
	DEPOSITION OF SENATOR TROY FRASER	U.S. Department of Justice
	VOLUME 2	14 950 Pennsylvania Avenue, NW NWB - Room 7202
1	UPON RECEIPT OF SIGNATURE, THE ORIGINAL OF THIS DEPOSITION WILL BE IN THE CUSTODY OF:	15 Washington, DC 20530
1	Elizabeth Westfall, Esquire	By: Elizabeth S. Westfall, Esquire
	U.S. Department of Justice 950 Pennsylvania Avenue, NW	17 (202) 305-7766
	NWB - Room 7202 Washington, DC 20530	elizabeth.westfall@usdoj.gov
	Date Edith A. Boggs, CSR	18 19
	6-13-12 HOUSTON, TEXAS	20
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1 2	2	4 APPEARANCES (Continued)
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2	2	4 1 APPEARANCES (Continued) 2 3 ATTORNEY FOR DEFENDANT-INTERVENOR TEXAS STATE
2	2	4 1 APPEARANCES (Continued) 2 3 ATTORNEY FOR DEFENDANT-INTERVENOR TEXAS STATE 4 CONFERENCE OF NAACP BRANCHES AND THE MEXICAN AMERICAN
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1	EXAMINATION INDEX	1	answers to questions regarding the substance and purpose
2		2	of the two-thirds rule, the effect of a Governor
3 4	QUESTIONS BY PAGE	3	designating a bill as emergency legislation and whether
	Ms. Westfall 6	4	he was aware of any conversations regarding the timing
5 6		5	of consideration of Senate Bill 14.
7	INDEX OF EXHIBITS	6	He is going to answer questions based upon
8	NO. MARKED DESCRIPTION	7	those issues, as set forth in the Court's order. He is
9	NO. WARRED DESCRIPTION	8	continuing to assert his legislative privilege as to any
1.0	550 12 Notice of Deposition	9	matters that would be covered by that.
10	551 16 Senate Rules adopted by 82nd	10	And with that, I'll let you proceed with the
11	Legislature January 19, 2011, Senate Resolution No. 36	11	examination, Counsel.
12	552 48 Senate Rules adopted by 81st Legislature January 14, 2009, Senate Resolution No. 14	12	MS. WESTFALL: Thank you, Mr. Sweeten.
13		13	Q. (BY MS. WESTFALL) And just to be clear, Senator,
14	553 65 Senate Journal, Fourth Day, Monday, January 24, 2011	14	are you also aware that the Court ruled that other
15	554 85 E-mail dated 1-27-11 from Brenda	15	subjects, such as communications between legislators and
16	Payne	16	constituents, lobbyists and interest groups, public
	555 91 E-mail dated 1-28-11 from R. L.	17	statements and press releases and statements made after
17 18	Kucera 556 99 E-mail dated 1-21-11 from Mickey	18	Senate Bill 14 was signed into law are not subject to
	Mathis	19	legislative privilege?
19	557 102 E-mail dated 1-25-11 from Catherine	20	A. I would like to be shown that, please.
20	Engelbrecht	21	MR. SWEETEN: Well, I mean, to the extent
21	558 107 E-mail dated 1-26-11 from Sonia Santana	22	that the Court's order is limiting as to these three
22	Garitana	23	issues, we don't intend I mean, our intention is to
23 24		24	have him sit for the issues that the Court has ordered
25		25	him to sit for. He will answer the questions that the
	6		8
1	SENATOR TROY FRASER	1	Court has provided for, and the Court has not reopened
1 2	SENATOR TROY FRASER was called as a witness and, being first duly sworn by	1 2	Court has provided for, and the Court has not reopened the examination with respect to constituent
		1	·
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	9		11
1	privilege.	1	the order in a private setting outside of this
2	They have identified certain areas that are	2	deposition.
3	outside of the legislative privilege and, therefore, now	3	We can go off the record if you would like
4	that we are Mr. Fraser is here for his deposition and	4	to now or we can do the first part of the examination
5	to resit, I'm going to examine him on those areas that	5	and then break, whatever your preference is.
6	the Court has deemed not privileged.	6	MR. SWEETEN: Okay. If we can put that
7	If you are disagreeing with this ruling, we	7	issue aside, we could get going on this and then we can
8	can take a break and I can we can take a break and	8	revisit it at a break, and then we can discuss the
9	discuss it further.	9	specific areas.
10	MR. SWEETEN: I'm not disagreeing on the	10	So, let's proceed with the ordered
11	Court's ruling, of course. I'm disagreeing on our	11	examination, and then we'll discuss the other issue.
12	interpretation of what the Court's ruling is.	12	MS. WESTFALL: Very good. Thank you.
13	So, I'm just saying if you've got support	13	Q. (BY MS. WESTFALL) Senator, what did you do to
14	for that, show me that and we'll have a discussion on	14	prepare for today's deposition?
15	it.	15	A. I met with counsel that's sitting beside me,
16	I mean, he's certainly here to testify as to	16	Mr. Sweeten, and I read my last deposition.
17	the matters the Court has provided that he will testify	17	Q. Did you review any other documents?
18	to.	18	A. No.
19	MS. WESTFALL: I would add that the Court	19	Q. When you met with Mr. Sweeten, was anyone else
20	just recently ruled and I don't have the ECF number	20	present?
21	in front of me that Representative Harless, who was	21	A. Yes, both counsel that are with me today.
22	deposed today, was subject to examination of some of the	22	Q. Other than your attorneys, did you speak to
23	areas that the Court ruled did not fall within the	23	anyone else about your deposition today?
24	legislative privilege, and the State lost on that issue,	24	A. Only commenting that I was being deposed, but no,
25	and she was directed to answer questions in that regard	25	not a discussion about the deposition.
	10		12
1		1	1.2 Q. Did you bring any notes with you here today?
1 2	in that capacity following the issuance of the order on	1 2	
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	in that capacity following the issuance of the order on motions to compel, ECF 167. So, I think that reasoning applies with equal force here. I would ask that you reconsider your position on this issue. MR. SWEETEN: Okay. Well, let me discuss it with the Senator. And I think what I hear you saying is: We were able to do it we asked the Court for permission to do it with respect to Patricia Harless and, therefore, we think that the Court would probably do the same thing here. I don't here you saying that we're directly ordered to that. Is that a fair MS. WESTFALL: You're not ordered but I think it is ill advised, not that I would ever give you legal advice, Mr. Sweeten. MR. SWEETEN: Okay. I understand your position. THE WITNESS: Before we leave, I'd like for her to again go over the areas that she intends to ask about so I can be clear in my mind. MS. WESTFALL: Certainly. Well, you know	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	 Q. Did you bring any notes with you here today? A. I did not. (Exhibit 550 marked.) Q. (BY MS. WESTFALL) You've been handed what's been marked US 550. Do you recognize this document? A. Do I recognize it? No. Q. If you could take one minute to take a look MR. SWEETEN: Let me take a look at this, if you would. Q. (BY MS. WESTFALL) Senator, if you could take a look at this document and let me know whether you after you've had a chance to review it, whether you've ever seen it before? A. Actually, I'm not sure. I don't know whether I have or not. Q. I'd turn your attention to the second page of this document. And it's a double-sided document. So, if you could see on the second page where it indicates that the State has been directed to have you appear today at 1:00 p.m. Do you see that? A. Yes. Q. Does that refresh your recollection in any way



	13		15
1	And turning in a couple of pages after the	1	previous question.
2	numbered paragraphs defining terms, do you see that it	2	(Whereupon, the requested testimony was read back
3	lists Documents on the next page?	3	as follows:
4	A. What number?	4	QUESTION: Sir, are you familiar with the Senate
5	Q. On the following page. Unfortunately, these	5	procedure which you previously referred to in
6	pages are not paginated but after	6	your prior deposition as the two-thirds
7	A. What number is the sub number?	7	procedure?)
8	Q. After paragraph 11 on the following page, sir,	8	A. I would like for you to show me where I referred
9	where it says Documents, do you see it lists a number of	9	to something as the two-thirds rule vote rule.
10	documents, 1, 2, 3?	10	Q. (BY MS. WESTFALL) Okay. Well, I'm going to
11	A. Yes.	11	strike that question for the time being. We'll go on to
12	Q. Did you under did you or your staff undertake	12	the next question.
13	a search for these documents?	13	A. And I am prepared to expand and discuss, because
14	A. I believe my staff did. I did not.	14	I understand the Court would like that, but the question
15	Q. Do you know whether it was Ms. McCoy?	15	as you asked it, implying that I had referred to that, I
16	A. Ms. McCoy would have been the one.	16	don't remember implying, and I am prepared to expand.
17	Q. Do you know where she searched for the documents?	17	Q. Okay. And I will ask you many questions
18	A. In our file in our office.	18	generally about what has been referred to in the press
19	Q. Do you know what she found in terms of documents?	19	and elsewhere as the two-thirds rule or procedure or
20	And I'm not asking you for the specific documents but	20	whatnot.
21	the types of documents she found?	21	I will ask you the question I just asked earlier,
22	A. I believe every document that had been requested	22	which is, when a bill is favorably reported from a
23	had been released to the Attorney General's Office, and	23	committee, what happens to the bill next?
24	I believe they had some that they felt like were	24	A. The bill, after it's reported first,
25	privileged but we have no other documents in our	25	obviously, you have to have the paperwork that would be
	14		16
1	possession that have not been previously either asked	1	correctly delivered, and that is delivered to the
2	for or released to the Attorney General's Office.	2	Lieutenant Governor's Office.
3	Q. I see. So, is it your understanding that there	3	The Lieutenant Governor, they my understanding
4	were no documents recently produced from your office?	4	is they generally preview the bill, and then they will
5	Is that right?	5	post that on a calendar.
6	A. That is my understanding.	6	Q. Sir, does that go on the calendar of the regular
7	Q. Sir, are you familiar with the Senate procedure	7	order of business?
8	which you previously referred to in your prior	8	A. We have multiple calendars that there are
9	deposition as the two-thirds procedure?	9	special orders, there are regular orders for second
10	A. No.	10	reading, there are regular orders for third reading, and
11	Q. Sir, when a bill in the Senate is favorably	11	then any other that would be considered served. There
12	reported by a committee, what happens to the bill next?	12	are multiple calendars.
13	MR. SWEETEN: And you can answer as a	13	Q. I think instead of talking about this in the
14	general matter. I think many of these questions today	14	abstract, we'll mark this 551.
15	will be general parliamentary matters, and so, you can	15	(Exhibit 551 marked.)
16	answer those questions.	16	Q. (BY MS. WESTFALL) Sir, you've been hand what's
17	Just don't if it comes to your thoughts	17	been marked US 551. Do you recognize this document?
18		110	 A. I have not examined the document in full but on
	or mental impressions about a specific bill today, then	18	
19	or mental impressions about a specific bill today, then we're going to assert legislative privilege on that but	19	the surface, on the face, it says Senate Rules adopted
20	we're going to assert legislative privilege on that but go ahead.		
20 21	we're going to assert legislative privilege on that but go ahead. A. I'm sorry. I'm going to stop you here. I would	19 20 21	the surface, on the face, it says Senate Rules adopted by the 82nd legislature, and I'm assuming you're representing that this is that document.
20 21 22	we're going to assert legislative privilege on that but go ahead.	19 20	the surface, on the face, it says Senate Rules adopted by the 82nd legislature, and I'm assuming you're representing that this is that document. Q. Yes, sir, I will represent to you and I'm sure
20 21 22 23	we're going to assert legislative privilege on that but go ahead. A. I'm sorry. I'm going to stop you here. I would like to go back to the previous question and have it read back to me again.	19 20 21 22 23	the surface, on the face, it says Senate Rules adopted by the 82nd legislature, and I'm assuming you're representing that this is that document. Q. Yes, sir, I will represent to you and I'm sure your counsel won't disagree that this is a copy of
20 21 22	we're going to assert legislative privilege on that but go ahead. A. I'm sorry. I'm going to stop you here. I would like to go back to the previous question and have it	19 20 21 22	the surface, on the face, it says Senate Rules adopted by the 82nd legislature, and I'm assuming you're representing that this is that document. Q. Yes, sir, I will represent to you and I'm sure



17 19 1 printing rule with a 21 vote, two-thirds vote. Q. Does the Senate consider bills in a particular 1 If a bill is coming up -- had been passed on 2 2 order? 3 3 second reading and there's a 24 or 48-hour layout for A. Yes. 4 third reading, the Senate would be allowed -- if the Q. What is that order? 4 5 other members would do it, they could suspend that rule A. There are multiple orders that could be created, 5 with a 21 vote or a two-thirds majority of those present 6 that if a bill is designated for a special order, it 7 7 would be designated what special order it would be, and in order to suspend that rule. 8 if a bill is designated a special order, it would become 8 So, any rule in the Senate where there's an 9 existing rule, you are allowed to suspend that rule. the first bill that would be considered on that 9 10 legislative day. 10 There are literally thousands of suspensions that are 11 If there's not a special order and you have bills 11 done on probably as many as 15 different categories of a 12 12 suspension. to be considered for a second reading that are eligible, 13 13 So, when you refer to something as a two-thirds they would be required to be brought up in the order of 14 business in which, you know, they came out of committee. 14 rule, the two-thirds could apply to the posting rule, it 15 could be the printing rule, it could be the layout rule, 15 Q. I'd like to turn your attention to Rule 5.09 on 16 16 Page 21. it could be third reading or it could apply to the 17 regular order of business. A. 21? 18 18 Q. On Page 21, Rule 5.09. And that is my reason for saying there is no such 19 A. Okay. 19 thing as a two-thirds rule. You have to have a 20 Q. Do you see what that rule is? 20 two-thirds majority in Robert's Rules of Order, 21 21 A. Order of considering bills and resolutions. according to parliamentary procedure, in order to 22 Q. Could you describe your understanding of Rule 22 suspend any rule that is established by the Senate, 23 5.09? 23 which this is a rule that's been established. If you 24 A. 5.09 says, "At the conclusion of the morning 24 want to change the order of that, then you have to 25 call, the Senate shall proceed to consider business on 25 suspend the regular order of business in order to take 18 2.0 1 up and consider a bill. the President's table, which shall be disposed of in the 1 2 following order." One would be special orders. Two 2 Q. What is the regular order of business? 3 A. The regular order of business is the order that 3 would be unfinished business. Three would be Senate 4 Joint Resolutions. Four would be Senate Resolutions. 4 it came out of the committee. 5 5 Five, Senate Concurrent Resolutions. Six, Senate bills Q. Could you refer to a particular rule in the 6 on third reading. Seven, Senate bills on second 6 Exhibit 551 that refers to what the regular order of 7 7 reading. Eight, House Joint Resolutions. Nine, House business is? 8 bills on third reading. Ten, House bills on second 8 A. Well, it's -- if you look at the rules, if you 9 reading. And Eleven, House Concurrent Resolutions. 9 have a special order as number one, the first special Q. Is it your understanding that under Rule 5.09 10 order that comes out would be number 1, and it would that special orders are considered first in terms of 11 have priority. order? 12 If there was unfinished business, which means A. The rule says it will be disposed in the 13 that if you had been carrying a bill and for some reason following order. 14 you suspended that bill and you decided you were going 15 Q. And turning your attention to the end of that 15 to have a time certain of 11:00 o'clock tomorrow 16 rule on the notes of rulings, does it indicate that the 16 morning, well, at 11:00 o'clock tomorrow morning, it 17 order of business may be changed by a two-thirds vote of 17 would be -- if there were no special orders, it would 18 the Senate? Do you see that? 18 be -- would have number 1 preference. 19 A. I do see that. 19 So, your order of business is established by 20 Q. And what does that mean? 2.0 Senate Rule 5.09. If you're not going to go in that A. The -- a 21 vote rule or a vote of two-thirds of 21 order and you're asking members to change that -- and the members of the Senate are used any time that you do 22 the example I'll give you is that if I had a House a suspension of an existing rule. 23 23 resolution that I felt very strongly about but it was a The example would be if there is a printing rule 24 hundred bills down in the order and I was going to have

25



and there's a 48-hour layout, we could suspend the

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to wait and there were some constituents here that we

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	21		23
1	wanted to honor, I could ask the other members to allow	1	MR. SWEETEN: You can answer as a general
2	me to suspend the regular order of business to take up	2	matter.
3	and consider House Concurrent Resolution such and such,	3	A. There are some bills that are considered in the
4	and that is a common thing that happens often if a	4	regular order of business, and there are some bills that
5	member chooses to suspend the regular order of business	5	are considered out of the regular order of business.
6	but the regular order of business, it would allow that	6	Q. (BY MS. WESTFALL) Is it fair to say that most
7	it is a majority vote as long as you go in the regular	7	are considered out of the regular order of business?
8	order of business.	8	A. It's fair to say that there are more considered
9	Q. I see. And turning your attention to Rule 5.12	9	out of the regular order of business, not most.
10	on Page 25	10	Q. What type of bills or resolutions are considered
11	A. I'm sorry.	11	in the regular order of business?
12	Q. Page 25, Rule 5.12. Do you see at the bottom	12	A. Bills that came in in the regular order. If they
13	that describes regular order of business?	13	come in the regular order of business and there's not
14	A. Uh-huh.	14	some pressing reason why I or someone else needs to
15	Q. Is this could you describe Rule 5.12?	15	bring our bill up, we operate in the regular order of
16	A. I'd be glad to read it to you. It says, "Bills	16	business, not unlike what the House does. The House
17	and resolutions shall be considered on second reading	17	does the same procedure.
18	and shall be listed on the daily calendar of bills and	18	Q. If you do that and you proceed on the regular
19	resolutions on the President's table for second reading	19	order of business, there is a risk, is there not, that
20	in the order in which the committee reports on them are	20	the session may end without the Senate having considered
21	received by the Senate."	21	your bill; isn't that right?
22	They're received, stamped with the time stamp as	22	A. No.
23	being received by the Senate coming out of	23	Q. Why not?
24	Q. Just so I understand that clearly, the committees	24	A. Well, there's no limit on the length of time that
25	report favorably bills and whatever order they come in	25	you can have the session. I have in 2009 on the
	22		24
1	and they're time stamped on, that is the regular order	1	photo voter ID bill
2	of business; is that right?	2	MR. SWEETEN: Don't discuss specific
3	A. That is the regular order of business. It is my	3	legislation.
4	understanding that that's the way they do it. I'm not	4	A. Okay. There are bills that have gone there's
5	there when they come in but they do establish a regular	5	not a time limit on the length of the time that you can
6	order of business, and my understanding is that if I	6	go. So, the answer is no. Generally, there's
7	chair Natural Resources and if I complete a bill and	7	sufficient time.
8	we've got, you know, Senate Bill 300 and we send it over	8	The Senate operates on you know, we I don't
9	favorably from the committee, they review it, as soon as	9	know whether you would call it pacing yourself but we
10	the paperwork is in order, they time stamp it, and if I	10	take care of business to stay up with the order of to
11	am 5th in the regular order of business, it is my right	11	take care of sufficient business but
12	to bring that bill up 5th.	12	Q. (BY MS. WESTFALL) Sir, isn't it true that some
13	Q. And then you would only need a majority of the	13	bills are reported favorably out of committee and they
14	Senates to vote in favor of that pursuant to the regular	14	do not reach the Senate floor for a vote before the
15	order of business?	15	session ends?
16	A. That is correct. If I chose to try to jump over	16	A. Yes.
17	everybody and I wanted to come up first, I would have to	17	Q. When bills are reported favorably from committee,
18	ask the other members to allow me to get two-thirds	18	I believe you said they go to the Lieutenant Governor's
19	majority to do that.	19	Office and get stamped; is that correct?
20	Q. So, I think you just said this but when a bill is	20	A. I'm telling you what I believe is the policy.
		1	

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24

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business?

requires a majority vote?

A. That's correct.

considered in the regular order of business, it only

Q. Are most bills considered in the regular order of

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I've never physically seen that and it has never been

Q. Is that a committee or is it your understanding

explained to me but my understanding is there is a

procedure for establishing the regular order of

	25		27
1	that that is the Lieutenant Governor in his capacity as	1	A. Yes.
2	the President of the Senate doing that?	2	Q. And that they are administrative in nature, do
3	A. He and his staff but that also is a power given	3	you remember that testimony?
4	to that office by the Senate members per the Senate	4	A. Yes.
5	Rules.	5	Q. Does the filing of that blocker bill require that
6	We allow the	6	all bills must receive support of two-thirds of Senators
7	THE WITNESS: You can tell me if you don't	7	to suspend or to overcome that blocker bill to be
8	want me to head there.	8	heard?
9	A. But the House has a Calendars Committee that does	9	A. What you're actually saying is that you have to
10	this. The Senate has chosen not to have a Calendars	10	come to a resolution of the first bill on the calendar,
11	Committee. We allow the Lieutenant Governor to	11	and if that bill is a bill something that the author
12	establish that but if we disagree, through the rules, we	12	of the bill does not choose to resolve that and it is
13	have the ability to override.	13	sitting and if there's a bill behind it that you choose
14	Q. (BY MS. WESTFALL) I see. So, the Lieutenant	14	to break up, you would have to make a motion that I
15	Governor's Office is in charge of calendaring bills that	15	would like to suspend, you know, the regular order of
16	come out of committee before they go to the floor; is	16	business to take up and consider bill number 2 to jump
17	that right?	17	over bill number 1.
18	A. That would be a correct representation.	18	Q. Since you have been serving in the Senate
19	Q. I believe you testified earlier about bill	19	since you've served in the Senate since 1997, right?
20	blockers. Do you remember that testimony?	20	A. Uh-huh.
21	A. A blocker bill.	21	Q. Has there always been a blocker bill filed at the
22	Q. Blocker bills. I stand corrected. Can you	22	beginning of the session in your experience?
23	remind what a blocker bill is?	23	MR. SWEETEN: I don't think that's correct.
24	A. A blocker bill would be if my bill is number 10	24	You've served in the Senate since '97?
25	and somebody has a bill that is number 9, that bill is	25	THE WITNESS: Uh-huh.
	26		28
1	blocking my bill from being brought up, and until number	1	MR. DUNN: Is that a yes?
2	9 is brought up, I can't bring up number 10.	2	THE WITNESS: That is a yes.
3	Q. My understanding and correct me if I'm	3	MR. DUNN: Just for our court reporter.
4	wrong do blocker bills require that even if you're in	4	
5			MS. WESTFALL: Thank you, Mr. Dunn.
	the regular order of business and your bill is coming up	5	THE WITNESS: Are you shocked?
6	for a vote that you would have to get two-thirds of the	5	THE WITNESS: Are you shocked? MR. SWEETEN: Go ahead.
6 7	for a vote that you would have to get two-thirds of the Senate to support a suspension of the rules to have your	5 6 7	THE WITNESS: Are you shocked? MR. SWEETEN: Go ahead. Q. (BY MS. WESTFALL) Since you have served in the
6 7 8	for a vote that you would have to get two-thirds of the Senate to support a suspension of the rules to have your bill considered?	5 6 7 8	THE WITNESS: Are you shocked? MR. SWEETEN: Go ahead. Q. (BY MS. WESTFALL) Since you have served in the Senate, every session has there been a blocker bill
6 7 8 9	for a vote that you would have to get two-thirds of the Senate to support a suspension of the rules to have your bill considered? A. Please repeat that question.	5 6 7 8 9	THE WITNESS: Are you shocked? MR. SWEETEN: Go ahead. Q. (BY MS. WESTFALL) Since you have served in the Senate, every session has there been a blocker bill filed at the beginning of the session?
6 7 8 9 10	for a vote that you would have to get two-thirds of the Senate to support a suspension of the rules to have your bill considered? A. Please repeat that question. MS. WESTFALL: Could you read that back.	5 6 7 8 9	THE WITNESS: Are you shocked? MR. SWEETEN: Go ahead. Q. (BY MS. WESTFALL) Since you have served in the Senate, every session has there been a blocker bill filed at the beginning of the session? A. To my knowledge, there has been a bill filed that
6 7 8 9 10 11	for a vote that you would have to get two-thirds of the Senate to support a suspension of the rules to have your bill considered? A. Please repeat that question. MS. WESTFALL: Could you read that back. (Whereupon, the requested testimony was read back	5 6 7 8 9 10 11	THE WITNESS: Are you shocked? MR. SWEETEN: Go ahead. Q. (BY MS. WESTFALL) Since you have served in the Senate, every session has there been a blocker bill filed at the beginning of the session? A. To my knowledge, there has been a bill filed that would that you if your bill was behind that bill,
6 7 8 9 10 11	for a vote that you would have to get two-thirds of the Senate to support a suspension of the rules to have your bill considered? A. Please repeat that question. MS. WESTFALL: Could you read that back. (Whereupon, the requested testimony was read back as follows:	5 6 7 8 9 10 11	THE WITNESS: Are you shocked? MR. SWEETEN: Go ahead. Q. (BY MS. WESTFALL) Since you have served in the Senate, every session has there been a blocker bill filed at the beginning of the session? A. To my knowledge, there has been a bill filed that would that you if your bill was behind that bill, you would have to suspend the necessary rules.
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that that bill is blocking me bringing up my bill. So, there is really no such thing as a blocker bill. It's just if there's a bill in front of mine, it would be blocking me bringing my bill up.

Q. (BY MS. WESTFALL) Thank you.

Is the blocker bill -- what you refer to as the blocker bill, is that what others in the public may refer to as the two-thirds procedure or rule?

A. No. Now, I probably should -- you know, there is a term of art that people refer to that we're going to suspend the two-thirds rule but there is no such thing as a two-thirds rule.

There is a two-thirds majority required to suspend any existing Senate rule. There's an existing Senate rule that says you have to go in the regular order of business.

So, implying that there is a two-thirds rule would imply that that two-thirds rule is the same rule that has to do with a -- the printing rule because you have to have a two-thirds majority, and it's the exact same vote that you have to have to suspend the regular order of business.

Q. Thank you.

And is there a particular rule in the Senate
Rules that embodies some of what you just testified

You can answer.

A. This rule says exactly what it is. It is that if you're going to take something out of the regular order of business, it requires a two-thirds vote, but a two-thirds vote is required on a printing if you're going suspend, on a -- I don't know whether there's 15 but there's multiple rules that require a two-thirds vote

So, implying that this particular one is the two-thirds vote, I would say no, that's not the case. This is -- there is a two-thirds vote required to suspend the regular order of business but it would be improper to imply that it only applies to this.

Q. (BY MS. WESTFALL) I see. So, is it your testimony that, generally speaking, the Senate requires two-thirds of the Senators to vote in favor of anything, many rules throughout the rules?

A. No. Every rule, if you do it in the order that you're supposed to, is a majority vote. If you want to change or get away from the regular rules and not do it in the rules of the Senate, you have to have a vote of two-thirds of the members to suspend that existing Senate rule.

Q. Do you recall in the 2011 session which bills or resolutions were considered under the regular order of

about in terms of the two-thirds required to suspend rules or is it throughout the rules, it refers to two-thirds?

A. And I'm -- I probably should ask you -- it is my belief -- and I'm sorry, I cannot point to it but I believe in the Senate Rules, there is a rule that says that if you want to suspend an existing Senate rule, it would take a two-thirds majority of the Senate to suspend that existing rule.

Q. I'm glad you've turned to that because I'm going to direct your attention now to Rule 5.13 on Page 26, suspension of the regular order of business.

A. Okay.

Q. Do you recognize this rule?

A. Yes.

Q. What does this rule do?

A. This rule says exactly what it says. "No bill, joint resolution or resolution affecting state policy may be considered out of its regular calendar order unless the regular order is suspended by a vote of two-thirds of the members present."

Q. Is this your understanding of what people refer to as the two-thirds rule, Rule 5.13?

MR. SWEETEN: Objection. Calls for speculation. Compound.

business?

MR. SWEETEN: You can testify as to matters of the public record.

A. All business in the 2011 session was considered according to the regular order of business. That is our rule.

Q. (BY MS. WESTFALL) Which bills or resolutions did not -- only required a majority vote to pass on the merits?

A. Special orders did not require a two-thirds vote. House bill days that we -- generally it's usually allocated -- I believe it's Wednesday and Thursday. On that day when you bring up House bills, a two-thirds vote is not required on those bills as long as they're done in the regular order of business. That would be the regular order of business and we bring those up and it would not require a two-thirds vote to suspend the regular order of business because you're doing them in that order.

Q. Sitting here today concerning the 2011 session, can you remember or describe or list all of the bills that were considered in the regular order of business?

A. I'm sorry, I could not list all the bills.

Q. Do you know how many were?

A. I do not know how many.



		Т	
	33		35
1	Q. Was it fewer than 10?	1	the Senator's knowledge of the rules.
2	A. I'm sorry?	2	MR. SWEETEN: You're asking then general
3	Q. Was it fewer than 10?	3	information?
4	A. I'm sorry, I've said I don't remember the bills	4	A. And I'll answer general. What you're referring
5	or the number of bills.	5	to here is if a special order had not been designated
6	Q. Was it my question stands. Was it fewer than	6	specifically in the Senate Rules. If the Senate Rules
7	10, to the best of your recollection?	7	are established and in the Senate Rules themselves, you
8	MR. SWEETEN: Objection. Asked and	8	designate items that would be a special order, that is a
9	answered. Objection. Foundation.	9	majority vote of the Senate to establish that.
10	THE WITNESS: Did you tell me to answer?	10	Once they are in the Senate Rules and the Senate
11	MR. SWEETEN: You can answer if you can	11	Rules are established and it's been designated that it
12	answer the question. I'm not prohibiting you from	12	would only require a majority vote, that would refer
13	answering.	13	back to Rule 5.09, which would put the special order as
14	A. There were on the House bills coming over,	14	the number 1 bill on the order of business and would
15	approximately half of the bills considered in the	15	only require a majority vote.
16	legislative session come from the House, and if the	16	If someone wanted to change all other order and
17	House bills are considered in regular order, there is	17	make it a special order, they would be suspending the
18	not a suspension vote necessary.	18	existing rules, the Senate Rules, and it would take a
19	So, I'm sorry, I can't answer that question. I	19	two-thirds vote.
20	don't know the number.	20	But this has no this is no different than if
21	Q. (BY MS. WESTFALL) Okay. So, your testimony is	21	someone was in the regular order of business, their bill
22	you do not recall the number of bills in the 2011	22	was number 100 and they wanted to suspend the regular
23	session that were considered by regular order of	23	order of business, it would have the same weight.
24	business?	24	Q. (BY MS. WESTFALL) When do special orders usually
25	A I -l 4		
25	A. I do not.	25	arise in the session?
25	A. 1 do not.	25	arise in the session?
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	34		36
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about a particular piece of legislation. This is about

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Q. Do you recall -- other than the special order

37 39 regarding voter ID requirements in the 2011 and 2009 1 Q. To your knowledge, were the Senate Rules in 2011 2 Rules, do you recall any other special orders that were amended at all? 3 created in the Senate Rules themselves, to your 3 A. Well, yes. Every session, at the start of the 4 4 session, the membership goes into caucus, and there will knowledge? 5 A. In what year? be usually a review of the rules by members of the Q. Any year in which you've served in the Senate. 7 7 A. I'm going to answer you, you know, what I -- I They will come back and recommend changes to the cannot give you specifics but these are issues that I 8 Senate Rules. Those Senate Rules come before the 9 Senate, and there is a -- they're added to the Senate do -- I believe were special orders. 10 Through time, there have been multiple budgets 10 Rules, and then we go to the floor, and we take a vote 11 that were put into special order and we voted on. There 11 on the floor. 12 have been redistricting plans not only in the current 12 Q. Does the Lieutenant Governor's Office recommend 13 time when the Republicans control but also prior to me 13 changes to the rules? Is he in charge of that? getting in the Senate, when the Democrats controlled, 14 A. The changes are from the Senators. 15 that they did special orders for redistricting because 15 Q. But is that done by the whole Senate or by a 16 16 they listed that. committee of the Senate or a sub group of the Senate? Prior to me getting to the Senate, when I was in 17 A. There is a general sub group that does the review 18 the House, there was a workers' compensation bill that I 18 and comes back with recommendations but the vote is by 19 believe -- my understanding was that it was placed as 19 the Senate as a whole. 20 special order. 20 Q. Who is in that sub group? 21 21 At that time, there were over two-thirds of the A. It would be generally someone who would be 22 members in the House that were Democrat and about 22 appointed by the Dean of the Senate, which is a 23 four-fifths of the members in the Senate that were 23 Democrat. 24 Democrat, with a Democrat speaker and a Democrat 24 Q. Is that Mr. Whitmire? Lieutenant Governor, and they placed that as a -- it's 25 A. Whitmire. 38 40 my understanding that they placed that as a special 1 Q. Who else besides Mr. Whitmire recommends changes order in the Senate Rules. 2 to the rules? Q. And it's your testimony that with regard to 3 A. It's my understanding that any time that budgets, redistricting and worker's comp that there were 4 happens -- Senate Whitmire is the Dean of the Senate, he 5 5 special specific -- that they were specified as special runs the meetings, he makes the recommendations. So, 6 6 orders in the Senate Rules themselves; is that right? any appointments to people to do a review would come 7 7 A. That's my understanding. from him. 8 Q. And was it your testimony that any bill could be 8 Any member that -- if I had something I wanted to 9 made a special order with a two-thirds vote of the 9 change, I could bring it forward but whoever is doing 10 10 Senate during session? the review -- I could bring it forward and I could offer 11 11 an amendment. If I disagreed with the rules as they're A. It is my testimony that there's two different 12 methods to become a special order. One is that if you 12 coming out, I could offer to have an amendment when it 13 amend -- if you either establish it in the Senate Rules 13 comes at the floor, and the amendment would be a 14 that are voted at the start of the session or you do an 14 majority vote. 15 amendment to the Senate Rules, you can do it that way, 15 Q. Who was on the committee in 2011 who recommended 16 or if you want to establish something as a special 16 the Senate Rules for that session besides Mr. Whitmire? 17 17 MR_SWEETEN: You can answer as to matters order, I could move to do a suspension of Rule 5.11 to 18 establish a special order of Senate Bill 6 and if the 18 of public record. 19 members chose to establish a special order, they could 19 THE WITNESS: Okay. 20 20 MR. SWEETEN: And if you don't know --21 Q. How many special orders were there in the 2011 21 A. I'm not aware of whether there was a public 22 record on it but I also don't know who they are. So, A. I don't know. 23 the answer is the same. I don't know whether it was a 24 24 Q. Were there more than 10? public record but I also don't remember who they were. 25 A. I'm sorry, I don't know. Q. (BY MS. WESTFALL) What is the general purpose of



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Senator Troy Fraser - Volume 2 41 1 having a requirement that two-thirds of the Senators 1 2 2 vote in favor of suspending the rules or any of the 3 other things you testified about requiring two-thirds? 3 4 MR. SWEETEN: He's not --4 5 5 MS. WESTFALL: Mr. Sweeten, that's a 6 general --6 7 7 MR. SWEETEN: He's not answering the 8 question as phrased, period. So, you can rephrase it if 8 9 you want to ask a general purpose of a rule. He's not 9 10 1.0 answering a question, "As to everything you just said, 11 what's the purpose of it?" Absolutely not. 11 12 12 Q. (BY MS. WESTFALL) I'm going to withdraw my 13 13 question and try again. 14 What is the general purpose of the two-thirds 14 15 15 16 A. You'll have to be more specific because there's 16 17 17 no such thing as a two-thirds rule. There is a 18 two-thirds vote required on specific items, and if you'd 18 19 like to address a specific item, I'll attempt to answer 19 20 20 21 21 MS. WESTFALL: Mr. Sweeten, as you know, the 22 Court has directed that Senator Fraser sit and answer 22 23 questions about the general purpose of the two-thirds 23 24 24 rule. 25 The Senator has testified that two-thirds 25 additional. 42 1 1

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present. That's per Robert's Rules of Order.

Now, there are exceptions to that. There are times where it requires a four-fifths vote. We have multiple four-fifths votes in the legislature, some of them referring to what you're talking about, which is a regular order of business.

So, when you refer to the two-thirds rule, I still say there's not something that is clearly the two-thirds rule.

We do have a rule that if you want to take something out of the regular order of business, according to Robert's Rules of Order -- which you said what is the purpose, the purpose is to follow parliamentary procedure as defined by Robert's Rules of Order, which we follow, and those are the rules of the parliamentary procedure that we follow.

Q. Why is it necessary to have that rule for the Senate? What is the purpose of the rule?

MR. SWEETEN: You can answer as to the general purpose of the rule. I think you have. You don't have to give more than what is the general purpose. That's what the Court has provided.

So, if you have additional general purpose information, you can answer but you don't have to give

applies to a variety of rules, and I am asking him to testify as to the purpose of two-thirds vote being required in a variety of settings, and I ask your indulgence of being permitted to ask this question in order to resolve any conflicts that there may be between your witness and the Court.

THE WITNESS: I'd like to answer.

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MR. SWEETEN: Okay. Let me just -- let me explain my objection, which is when you ask the question as phrased, you basically referenced every bit of testimony that he had just testified to about the Senate Rules. There's no possible he could have answered the question that you phrased.

If you're asking about why the two-thirds rule applies in certain circumstances, he can give a general purpose answer as to the reason for that since he's indicated he thinks he can answer your question.

Q. (BY MS. WESTFALL) Can you answer my question?

A. Okay. I would respectfully address the question that I think the Court has ordered, and I would clarify again that the requirement to have a two-thirds vote is a -- we operate under Robert's Rules of Order.

If you look in Robert's Rules of Order, if there's an established rule and you want to suspend that rule, generally, it requires a two-thirds vote of those

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A. Robert's Rules of Order have been established through -- I'm not -- I don't have how long they've been in existence but a long time, and it was set up in order that you have something where you have to determine the parliamentary procedure of the order of things as they should proceed.

I think it is the accepted method of parliamentary procedure and is -- I was taught that at an early age and have known parliamentary procedure for a long time.

But under Robert's Rules of Order, unless it's specifically specified, everything is a majority vote, and if there's going to be an exception to that where you're either suspending or you're having a special request, it is elevated to a higher vote.

In Congress, they have to have a 60 -- a three-fifths vote in order to proceed.

And our Senate Rules, the Robert's Rules of Order, I believe, recommend a two-thirds vote but we also have if a bill is in the regular order of business during the first 60 days of the session, it takes a four-fifths vote.

Q. (BY MS. WESTFALL) Turn your attention to Page 22, the notes of rulings under Rule 5.09.

A. I'm sorry?



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1	Q. Under the order of considering bills and	1	in a variety of settings, in a variety of reasons, is to
2	resolutions, Rule 5.09, there are notes on Page 22. And	2	get general consensus in the Senate. That was her
3	do you see the first note is, "The order of business as	3	believe of the purpose of this rule. Do you agree with
4	set forth above may be changed by a two-thirds vote of	4	the testimony of Ms. McCoy?
5	the Senate," and it refers to the Senate Journal and	5	MR. SWEETEN: Objection. Assumes facts not
6	1931?	6	in evidence.
7	A. Uh-huh.	7	You can answer.
8	Q. Does that at all relate to the Robert's Rules	8	I think he's answered as to general purpose.
9	you've just testified to or do you not know?	9	So, I really don't think this is an appropriate question
10	A. I'm sorry, I can't answer that because I wasn't	10	but
11	in the Senate in 1931. I would have loved to have been	11	A. I am a Senator. I'm responsible for my vote. I
12	but I wasn't.	12	vote in accordance to Senate Rules. Senate Rules
13	Q. Where do Robert's Rules come from?	13	require that you have to follow regular order of
14	A. I'm sorry, I don't know that either. I know that	14	business. If you don't do that, then it's required a
15	I was taught Robert's Rules of Order as a 13 year old in	15	two-thirds vote to either suspend that rule or suspend
16	school. So, they've been around at least 50ish years.	16	others.
17	Past that, I don't know.	17	Q. (BY MS. WESTFALL) So, is it your testimony that
18	Q. So, I understand your testimony is that the	18	two-thirds vote is required for various reasons
19	Senate follows this two-thirds procedure in many context	19	throughout the Senate Rules because you're adhering to
20	throughout the rules based on adherence to the Robert's	20	that rule? Is that your testimony?
21	Rules; is that right?	21	MR. SWEETEN: Objection. Asked and
22	MR. SWEETEN: Objection. Vague.	22	answered. I think he's already provided an answer as to
23	You can answer. You can answer as to the	23	the general purpose. This has been now asked probably
24	general purpose of the rules.	24	five times. So, I think he's answered the question.
25	A. It is my belief that we always follow the	25	A. The two-thirds rule applies any time that you are
23	vii it is my seller mat no amaye relien the	123	A. The two-tillus fulle applies any tille that you are
23	46	23	48
1		1	48
	46		
1	46 Robert's Rules of Order if we can but they're also	1	48 going to have to deviate from an existing rule of the
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1 2 3	And the Senate Rules are if there's a rule of the	1 2 3	48 going to have to deviate from an existing rule of the Senate. There are multiple times and reasons you do that but any time you deviate from the Senate Rules, it
1 2 3 4	A6 Robert's Rules of Order if we can but they're also guided by the Senate Rules. And the Senate Rules are if there's a rule of the Senate and it has been established, it will be the	1 2 3 4	going to have to deviate from an existing rule of the Senate. There are multiple times and reasons you do that but any time you deviate from the Senate Rules, it would require at least a two-thirds vote to suspend
1 2 3 4 5	Robert's Rules of Order if we can but they're also guided by the Senate Rules. And the Senate Rules are if there's a rule of the Senate and it has been established, it will be the presiding rule of the Senate.	1 2 3 4 5	going to have to deviate from an existing rule of the Senate. There are multiple times and reasons you do that but any time you deviate from the Senate Rules, it would require at least a two-thirds vote to suspend that, and occasionally a four-fifths vote.
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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Robert's Rules of Order if we can but they're also guided by the Senate Rules. And the Senate Rules are if there's a rule of the Senate and it has been established, it will be the presiding rule of the Senate. Q. (BY MS. WESTFALL) Why does the Senate generally require the support of two-thirds Senators? What is the purpose of that rule? MR. SWEETEN: I think you've asked and answered the question. If you have more on the general purpose, you can answer. Otherwise, you don't have to give more than what the general purpose is. A. The any time that a two-thirds vote is required, it's because you are doing a deviation from an established Senate rule. If you're going to deviate from that, you have to suspend the existing Senate rule in order to move to the rule that you're talking about but it could be on a multiple of issues, and it is not just specific to one particular area. The two-thirds suspension vote could apply to many, many topics. Q. (BY MS. WESTFALL) Thank you for your testimony.	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	going to have to deviate from an existing rule of the Senate. There are multiple times and reasons you do that but any time you deviate from the Senate Rules, it would require at least a two-thirds vote to suspend that, and occasionally a four-fifths vote. Q. (BY MS. WESTFALL) What is the purpose of requiring two-thirds vote when you are deviating from the regular Senate Rules? A. The two-thirds vote rule is you know, I believe, is according to Robert's Rules of Order that says that if you have an existing Senate rule that requires a majority vote, if you're going to deviate from that and not stay within that, if you're not going to observe the 48-hour printing rule, if you're not going to observe the 24-hour layout rule and you want to suspend that, it takes a minimum of a two-thirds vote to do that. So, the purpose would be that if you're going to deviate, you have to use that rule to deviate. MS. WESTFALL: Would you mark this 552. (Exhibit 552 marked.)



her deposition that the purpose of this two-thirds vote

25

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the face Senate Rules adopted 2009, January 14th. I'm

	49		51
1	assuming that everything inside are those rules. I have	1	A. I do believe it's the same.
2	not read the document but I'm assuming by you handing it	2	Q. What does Rule 5.11 D do?
3	to me that that's what you're representing.	3	A. It says, "Notwithstanding Subsection A of this
4	Q. I will represent to you that it is a full,	4	rule, a bill or resolution relating to voter
5	complete, nonexcerpted copy of the 2009 Senate Rules.	5	identification requirements reported favorably from the
6	A. Okay.	6	Committee of the Whole Senate may be set as a special
7	Q. I would like you to turn your attention to Rule	7	order for a time at least 24 hours after the motion is
8	5.11 in the 2009 rules and Rule 5.11 in the 2011 rules.	8	adopted by a majority of the members of the Senate."
9	And tell me when you have a chance	9	Q. Why does it refer to a 24-hour period after being
10	A. Both of them?	10	reported from the Committee of the Whole?
11	Q. Yes.	11	MR. SWEETEN: Don't answer the question.
12	A. Okay. 5.11?	12	You can answer the general purpose of the rule but you
13	Q. Yes.	13	don't have to explain the why something was done a
14	A. Okay.	14	certain way or your mental impressions regarding that.
15	Q. I think it's Page 24 for both sets of rules, if	15	Okay?
16	that helps. Are you there, sir?	16	A. And my answer is going to be that I don't know
17	A. I'm there.	17	for sure other than potentially there is a 24-hour
18	Q. I believe you testified earlier that Rule 5.11 A	18	layout rule of things moving forward, and I'm assuming
19	means that any bill, resolution, et cetera, may be made	19	that would allow for that 24 hours.
20	a special order for a future time by an affirmative vote	20	Q. (BY MS. WESTFALL) What is the 24-hour layout
21	of two-thirds members present; is that right?	21	rule?
22	MR. SWEETEN: Do you mean in his first	22	MR. SWEETEN: You can answer as a general
23	deposition or do you mean in this one?	23	matter of Senate procedure.
24	MS. WESTFALL: I mean today.	24	A. And I'm sorry, you're getting into an area that
25	MR. SWEETEN: Objection. Misstates	25	I'm I will tell you what I believe it to be, that
	50		52
1	testimony.	1	when a bill is reported from committee, that you have to
2	You can answer the question.	2	wait 24 hours layout before that bill could be
3	A. 5.11, as we discussed earlier, says that if	3	considered by the Senate.
4	you're going to establish a special order after that	4	Q. (BY MS. WESTFALL) What is the usual rule for how
5	was not established initially in the Senate Rules, that	5	long it takes to go from committee to the floor, the
6	would be a deviation from the Senate Rules and would	6	minimum amount of time?
7	require a two-thirds vote, as many, many other votes do.	7	A. I believe the the rule that I just stated to
8	Q. (BY MS. WESTFALL) And are you referring to Rule	8	you that I believe is the rule applies to all bills.
9	5.11 A?	9	Q. So, it's a minimum of 24 hours for all bills; is
10	A. Yes.	10	that correct?
11	Q. Is that true for both the 2009 and the 2011	11	A. Yes.
12	rules?	12	Q. If that's the case for all bills, do you know why
13	A. Unless I'm missing something, it appears that	13	it would have had to be included in Rule 5.11 D, that it
14	both of those are exactly the same.	14	would have to specify 24 hours?
15	Q. So, your testimony is yes, it applies to both	15	A. I do not know.
16	rules?	16	Q. Are there any different rules to
17	A. I'm testifying that what I read as what you	17	MR. SWEETEN: Let me when you pause
18	represent as the rules, that both of those say exactly	18	when you answer and let me make my objection, if it's
19	the same thing.	19	necessary.
20	Q. Turning your attention to Rule 5.11 D for both	20	THE WITNESS: Okay.
21	the 2009 and 2011 rules, could you compare those	21	MR. SWEETEN: Okay. Go ahead.
22	sections?	22	Q. (BY MS. WESTFALL) Do you know whether there's
23	A. I'm sorry?	23	any difference between bills reported out of the
24	Q. Could you compare 5.11 D in the 2009 rules and	24	Committee of the Whole Senate and other committees as to
l	2011 rules and tell me if there are any differences?	25	the minimum amount of time that is required for the
25	2011 fales and tell file if there are any americals:		



	53		55
1	layout of the bill?	1	forward to 2011; is that right?
2	MR. SWEETEN: You can answer as a general	2	A. That is my testimony.
3	matter.	3	Q. In 2009 or 2008, when was the first time you
4	A. My answer will have to be I am not for sure but	4	heard about the possibility of including a provision
5	it is my belief that the same rules apply.	5	like Rule 5.11 D in the 2009 rules, without revealing
6	Q. (BY MS. WESTFALL) So, it would be 24 hours for	6	any communications you've had with any other legislator?
7	any committee, regardless of whether it's the Committee	7	A. I'd like to go off the record and have a
8	of the Whole or others?	8	discussion with counsel.
9	A. That would be my belief.	9	MR. SWEETEN: We can discuss privilege, yes.
10	Q. Is it your understanding that under some	10	THE WITNESS: I don't think there's a
11	A. Excuse me. I've got to move that. Sorry.	11	problem with answering it.
12	Q. Do you want to go off the record? Are you okay?	12	MR. SWEETEN: Are you going to have an issue
13	A. I'm fine.	13	with this? Because I'm allowed to talk to him about
14	Q. Is it your understanding that bills considered in	14	matters relating to privilege. The rules allow for it.
15	the Committee of the Whole could, under some	15	MS. WESTFALL: Can you direct him on the
16	circumstances, be considered immediately by the full	16	record whatever your instruction is, Mr. Sweeten.
17	Senate?	17	THE WITNESS: I think I'm okay to answer it.
18	MR. SWEETEN: You can answer as a general	18	MS. WESTFALL: I have a question pending,
19	matter.	19	
		20	so, I'm reluctant to MR. SWEETEN: That's fine but here's what
20 21	A. I don't know the answer to that.		
	Q. (BY MS. WESTFALL) Is it your understanding that	21 22	we're going to do: If she's asking you about
22	Rule 5.11 D was put into place in the Senate Rules		communications that occurred that would be subjective to
23	before the Senate went into session in January, 2011?	23	the legislative privilege, do not reveal the substance
24	MR. SWEETEN: You can answer.	24	of the communications.
25	A. Would you repeat that?	25	You can reveal whether you had a
	54		56
1	Q. (BY MS. WESTFALL) Let me strike that question.	1	conversation or a privilege log stuff, like when it
2	Let me try a more artful question.	2	happened, who with, but do not reveal the substance of
3	Is it your understanding that Rule 5.11 D was	3	and and of a manufaction about Dula 5.44
4	drafted before the Consta went into session in January		any sort of communication about Rule 5.11.
1	drafted before the Senate went into session in January,	4	A. Would you repeat the question?
5	2011?	4 5	· ·
	•		A. Would you repeat the question?
5	2011?	5	A. Would you repeat the question? MS. WESTFALL: Would you read back the
5 6	2011? A. No.	5 6	A. Would you repeat the question? MS. WESTFALL: Would you read back the question, please.
5 6 7	2011? A. No. Q. How do you know that?	5 6 7	A. Would you repeat the question? MS. WESTFALL: Would you read back the question, please. (Whereupon, the requested testimony was read back
5 6 7 8	A. No. Q. How do you know that? MR. SWEETEN: Don't reveal matters of	5 6 7 8	A. Would you repeat the question? MS. WESTFALL: Would you read back the question, please. (Whereupon, the requested testimony was read back as follows:
5 6 7 8 9	A. No. Q. How do you know that? MR. SWEETEN: Don't reveal matters of privilege in answering the question. Do you want me to	5 6 7 8 9	A. Would you repeat the question? MS. WESTFALL: Would you read back the question, please. (Whereupon, the requested testimony was read back as follows: QUESTION: In 2009 or 2008, when was the first
5 6 7 8 9	2011? A. No. Q. How do you know that? MR. SWEETEN: Don't reveal matters of privilege in answering the question. Do you want me to go over what those areas would be?	5 6 7 8 9	A. Would you repeat the question? MS. WESTFALL: Would you read back the question, please. (Whereupon, the requested testimony was read back as follows: QUESTION: In 2009 or 2008, when was the first time you heard about the possibility of including
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	57		59
1	that you've ever been involved in, was it considered by	1	A. No. You're saying were there was I aware of
2	the Committee of the Whole?	2	it? I was not aware of any conversations about how it
3	A. Again, I don't have a recollection. I don't	3	would be considered, no.
4	remember.	4	MR. SWEETEN: Same objection to the
5	Q. Are you aware of any other bill besides voter ID	5	question.
6	that has been both subject to being set forth as a	6	Q. (BY MS. WESTFALL) Did you hear of any
7	special order in the rules and considered in the	7	conversations in 2009 or 2010 about how voter ID bills
8	Committee of the Whole?	8	would be handled procedurally in the 2011 legislature?
9	A. You've asked a very broad question, and I	9	MR. SWEETEN: Objection. Vague. Objection.
10	can't I can't give you a yes answer on that because I	10	Compound.
11	can't say that I know of issues that were both special	11	A. I was aware that the rule would be carried or
12	orders and Committee of the Whole because we have had	12	would be recommended to be carried forward, not to be
13	some of each but I don't know that they were connected.	13	removed. I knew that the rule was in the Senate Rules.
14	I can't say.	14	And I need to clarify my answer.
15	Q. (BY MS. WESTFALL) Was there any time in the	15	MR. SWEETEN: Don't reveal the substance of
16	2000 prior to the 2009 legislature that you became	16	any communications you've had with anyone.
17	aware of any discussions whatsoever about amending the	17	A. I need to clarify that I was aware that the rule
18	Senate Rules for voter ID?	18	was existing in 2009. And when the rules were laid out
19	MR. SWEETEN: Objection. Asked and	19	in 2011, I read the rules, and I saw that the rule was
20	answered.	20	still there. So, that was when I was aware that it
21	THE WITNESS: What did you just say?	21	would be carried forward, but no, that was the only
22	MR. SWEETEN: I just said objection. Asked	22	communication.
23	and answered.	23	Q. (BY MS. WESTFALL) So, prior to seeing the rules
24	THE WITNESS: That means I've already	24	in 2011, you were not aware of any not a single
25	answered it?	25	conversation prior to that time about carrying forward
	58		60
1	58 MR. SWEETEN: That's my objection but you	1	60 the rule from 2009 to 2011?
1 2		1 2	
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	61		63
1	that conversation?	1	is that correct?
2	A. No.	2	A. Yes, that is what I'm referring to.
3	Q. It was only the two of you?	3	Q. Was that in November or December, 2010?
4	A. Yes.	4	A. It was likely the first of December because you
5	Q. Was that an in-person discussion?	5	can't file a bill until 30 days prior to, and in order
6	A. Yes.	6	to establish that I was going to refile, I'm sure
7	Q. Were your staff people there?	7	MR. SWEETEN: Hold on a minute. Do not
8	A. I'm sorry. Just a second. I need to retract the	8	start expressing reasons for why you communicated with
9	question about the date. I will say it was an in-person	9	him or the substance of that communication. She's just
10	but it would have been at the start of the session	10	asking you did a communication occur.
11	because I don't believe I saw him in December. So, it	11	A. Approximately December the 8th of 2008 would have
12	would have been in and around the first either the	12	been in that range when it would have happened.
13	day before or a day after the start of session would be	13	Q. (BY MS. WESTFALL) Are you talking about 2008 or
14	that conversation.	14	2010, about 362 or
15	Q. And that was the first conversation that you had	15	A. 362 was 2008. 2010 for Senate Bill 14.
16	about procedures	16	Q. Did you advise the Lieutenant Governor's Office
17	A. Yes.	17	approximately the same time in December
18	Q in regards to Senate Bill 14?	18	A. I'm sorry, your I need to retract that. You
19	A. Yes.	19	led me down a path I didn't mean to go.
20	Q. Did you have any other conversations besides that	20	I don't remember a communication with them on
21	one with Senator Williams about the procedures for	21	362. I do remember a communication on Senate Bill 14.
22	Senate Bill 14?	22	Q. And that was approximately December 8, 2010; is
23	A. No.	23	that right?
24	Q. Did you have any conversations with anyone in	24	A. Yes. Yes.
25	Mr. Dewhurst's office?	25	Q. And that was the communication between you or
	62		64
1		1	·
1 2	MR. SWEETEN: And when you say	1 2	your office and Mr. Dewhurst's office?
2	MR. SWEETEN: And when you say conversations, just general conversations, are you	2	your office and Mr. Dewhurst's office? A. Yes.
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	65		67
1	Q. Yes.	1	A. It doesn't refresh my memory of the power of the
2	A. Yes.	2	Governor. I'm very aware of the power of the Governor.
3	Q. What allows the Governor to designate legislation	3	No, it does not refresh my memory.
4	as emergency legislation?	4	Q. (BY MS. WESTFALL) What is the power of the
5	A. The Governor can you know, he can declare	5	Governor to designate certain areas of legislation as
6	anything an emergency legislation.	6	emergency legislation?
7	MS. WESTFALL: Could you mark this as 553.	7	A. I'm going to clarify your question. You're
8	(Exhibit 553 marked.)	8	asking me what power does the Governor have to specify a
9	Q. (BY MS. WESTFALL) You've been handed what's been	9	piece of legislation?
10	marked US Exhibit 553.	10	The Governor has the he takes the authority
11	A. Could we go off the record?	11	that he can declare any issue an emergency. Generally,
12	Q. Certainly.	12	he does not specify a specific bill, which is what you
13	(Short recess.)	13	referred to.
14	MS. WESTFALL: Let's go back on the record.	14	So, as you stated the question, that would be
15	Q. (BY MS. WESTFALL) Before the break, you had been	15	incorrect because he generally does not mention or state
16	handed what's been marked as US 553. Do you recognize	16	a specific piece of legislation. He will specify an
17	this document?	17	issue.
18	A. Appears to be the Senate journal for Monday,	18	Q. Where does he get that power from?
19	January 24th, began the session of 1:38 p.m.	19	MR. SWEETEN: You can answer as a general
20	Q. This was 2011; is that correct?	20	matter.
21	A. 2011.	21	A. You're asking where does the Governor get that
22	Q. Turning your attention to the second page of the	22	power from?
23	document, which is the 54th page of the Senate Journal,	23	Q. (BY MS. WESTFALL) Yes.
24	do you see down toward the bottom of the page it has a	24	A. You're implying that he has a power. There is no
25	message from the Governor?	25	power associated with it because his designation has no
	66		68
1	A. Yes.	1	force of power or affect. So, I would not use the word
2	Q. What does that message indicate?	2	power.
3	A. Would you like me to read the message to you?	3	The Governor can declare or submit which his
4	Q. Or you could summarize it, whatever you'd like.	4	wording is very clear here. He submits the following
5	And I'd like to direct your attention to the first such	5	emergency matter. He submits it to the Legislature but
6	message.	6	it has no force of power.
7	MR. SWEETEN: You can answer based on the	7	Q. And referring back to his message that you just
8	text of the document.	8	testified to, do you see that it indicates that he is
9	A. Would you like me to describe it?	9	designating voter ID as an emergency legislation under
10	Q. (BY MS. WESTFALL) Yes, please.	10	his powers under the Texas Constitution?
11	A. It appears that a message from the Governor was	11	A. Your representation is not correct. He is not
12	read, the following message on January 20th, 2011, "I,	12	designating. It very clearly says that, "Pursuant to
13	Rick Perry, Governor of the State of Texas, do hereby	13	Section 5 of the Texas Constitution, by this special
14	submit the following emergency matter for immediate	14	message, I do submit the following emergency matter for
15	consideration to the Senate and House of Representatives	115	immediate" he is submitting it for consideration.
	consideration to the denate and house of representatives	15	g
16	of the 82nd Legislature, now convened. Legislation that	16	There is no power that goes with that that is in any way
17	of the 82nd Legislature, now convened. Legislation that requires a voter to present proof of identification when	16 17	There is no power that goes with that that is in any way implied by the Texas Constitution.
17 18	of the 82nd Legislature, now convened. Legislation that requires a voter to present proof of identification when voting. Respectfully submitted, Rick Perry, Governor	16 17 18	There is no power that goes with that that is in any way implied by the Texas Constitution. The Constitution allows him to declare something
17 18 19	of the 82nd Legislature, now convened. Legislation that requires a voter to present proof of identification when voting. Respectfully submitted, Rick Perry, Governor over the State of Texas, January 20th, 2011."	16 17 18 19	There is no power that goes with that that is in any way implied by the Texas Constitution. The Constitution allows him to declare something an emergency but it has no force past that.
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1	That would be subject to privilege and would call for	1	occasionally, it is considered but also occasionally, it
2	speculation.	2	is not considered in the 60 days. So, there's not a set
3	Are you asking in what means it's done?	3	pattern of when an issue would be considered.
4	MS. WESTFALL: Yes.	4	Q. (BY MS. WESTFALL) Based on the public record,
5	Q. (BY MS. WESTFALL) I'm asking procedurally, how	5	was there any consequence to the Governor's designation
6	does the Governor	6	of proof of identification when voting as an emergency
7	A. You need to rephrase your question because your	7	legislative matter in 2011?
8	question didn't ask that.	8	MR. SWEETEN: Don't
9	Q. I'm going to withdraw my question and ask you,	9	MS. WESTFALL: As a matter of public record,
10	procedurally, how does the Governor submit an area of	10	Mr. Sweeten.
11	legislation as an emergency matter?	11	MR. SWEETEN: Still you're asking for his
12	A. I do not know the procedure that the Governor	12	thoughts, mental impressions as to what the consequence
13	does. You know, I know when I read about it but I don't	13	of the Governor declaring this an emergency item was.
14	know the procedure of how it's done.	14	So, if you want to ask him if something was
15	Q. Thank you.	15	expressed regarding that that he recalls in the public
16	When the Governor submits something as an	16	record, that's one thing but you're asking him whether
17	emergency matter to the legislature, what affect does	17	or not what the procedural consequences were, and
18	that have?	18	that reveals legislative privilege.
19	MR. SWEETEN: You can answer as a general	19	I'm going to instruct you, on that basis,
20	procedural matter.	20	not to answer the question.
21	A. None.	21	Q. (BY MS. WESTFALL) Are you following advice of
22	Q. (BY MS. WESTFALL) You can totally disregard it,	22	counsel?
23	as a Senator?	23	 I would like the question reasked again.
24	A. When you say "totally disregard," obviously, if	24	MS. WESTFALL: Would you reread it, please,
25	the Governor issued it, I noted that it was important to	25	Ms. Court Reporter?
		_	
	70		72
1	70 him but in this case, if he would have really thought it	1	72 (Whereupon, the requested testimony was read back
1 2		1 2	
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A. It is not always considered, and there's --

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piece of legislation, which was Senate Bill 14, that

	73		75
1	would you force me to assert privilege.	1	Q. When did you first hear about the Governor
2	So, if you will ask me the question on the	2	designating proof of voter ID in 2011 as emergency
3	general matter without it being specific to that issue,	3	legislation?
4	I'll be glad to answer your question.	4	A. I read about it in the paper.
5	Q. Thank you, sir.	5	Q. Are you aware of any communications about the
6	Were there any strike that.	6	Governor's designation of voter ID as emergency
7	A. Did you withdraw your last question?	7	legislation prior to it appearing in the Senate Journal?
8	Q. No, it's pending but you've answered it, so,	8	A. With who?
9	we're on to another	9	Q. With anyone.
10	When the Governor designated legislation	10	A. I'm not aware of any communications.
11	requiring a voter to present proof of ID when voting in	11	Q. Are you aware of any conversations or other
12	January of 2011, were there any consequences or effects	12	communications regarding the timing of consideration of
13	in the Senate on the public record?	13	Senate Bill 14 by the Senate?
14	MR. SWEETEN: Don't answer.	14	A. No.
15	Objection. Legislative privilege.	15	Q. Are you aware of any conversations regarding
16	Q. (BY MS. WESTFALL) Senator, are you following the	16	consideration of the Senate Bill 14 by the Committee of
17	advice of counsel?	17	the Whole prior to the session starting?
18	A. Privileged. And I would ask you to reask the	18	A. Prior to the session starting?
19	question.	19	Q. Yes.
20	Q. Were there any procedural consequences on the	20	A. No.
21	record as a result of the Governor's designation of	21	Q. When did you first learn that the Committee of
22	voter ID as an emergency legislative matter	22	the Whole would be considering Senate Bill 14?
23	MR. SWEETEN: Same objection.	23	And I believe you asked me that question in the
24	Q. (BY MS. WESTFALL) in 2011?	24	last deposition, and the answer remains the same, is
25	MR. SWEETEN: Same objection on legislative	25	that my recollection is that I was advised by the
	74		76
1	privilege.	1	Lieutenant Governor's office that I would be recognized
2	A. If you will ask the first part of the question as	2	on Senate Bill 14 on X date. It was about two days
3	a general sense about any emergency legislation and not	3	before that happened.
4	specify to Senate Bill 14, I'll be glad to answer the	4	Q. Is it your testimony that you filed Senate Bill
5	question.	5	14 before the session started and that you were not
6	Q. (BY MS. WESTFALL) Are there any procedural	6	aware or party to any communications about how the
7	consequences when the Governor generally designates	7	Senate would consider Senate Bill 14 until you had that
8	legislation as an emergency?	8	conversation or communication with Mr. Dewhurst's
9	MR. SWEETEN: You can answer the question.	9	office?
10	A. No.	10	A. I'd like the question back. You've got I've
11	Q. (BY MS. WESTFALL) I believe you testified the	11	got a clarification I've got to make. I need to hear
12	Senate can take it or leave it; is that right?	12	the question again.
13	A. Did I say that?	13	MS. WESTFALL: Could you read it back?
14	Q. No, but I'm summarizing.	14	(Whereupon, the requested testimony was read back
15	A. I believe you're putting words in my mouth, and I	15	as follows:
16	don't believe I said that. I said there were no	16	QUESTION: Is it your testimony that you filed
17	consequences.	17	Senate Bill 14 before the session started and
18	Q. The Senate may or may not take into consideration	18	that you were not aware or party to any
	· · · · · · · · · · · · · · · · · · ·		
19	the Governor's wishes?	19	communications about how the Senate would
20	the Governor's wishes? A. The Senate will do their wishes.	20	consider Senate Bill 14 until you had that
20 21	the Governor's wishes? A. The Senate will do their wishes. Q. As a general matter, when the Governor designates	20 21	consider Senate Bill 14 until you had that conversation or communication with Mr. Dewhurst's
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1	don't reveal legislatively privileged matter or the	1	When was that conversation?
2	substance of any communication.	2	A. Summer of 2010.
3	A. I can't answer your question, and the reason I	3	Q. Were you a party to that conversation?
4	can't answer your question is the bill that was filed	4	A. Yes.
5	before session started, the one before, was given	5	Q. Who else was involved in that conversation?
6	another number. I don't recall what that number was but	6	A. Myself.
7	after we got into session or about the time we	7	Q. Who was the other party?
8	started session, we refiled the exact same bill but they	8	A. The President of the Senate of Indiana.
9	designated a new number on the bill administratively. I	9	Q. What is the name of that individual?
10	don't know why that happened but we refiled the bill.	10	A. Senator David Long.
11	So, the question, as you asked it, is not	11	Q. Was that at the meeting of Senate Presidents
12	correct. If you'd like to rephrase it and say the bill	12	A. Yes.
13	that I filed, I'll be glad to answer your question.	13	Q that you had testified to earlier?
14	Q. (BY MS. WESTFALL) Thank you for your testimony.	14	A. Yes.
15	Did you have any communications with anyone about	15	Q. Did you have any other conversations with anyone
16	that previous bill prior to the session starting?	16	else about the voter ID bill that you were filing?
17	A. With anyone?	17	A. I believe I had a conversation with the Senate
18	Q. With anyone.	18	President from Georgia.
19	A. Yes.	19	Q. Was that at that same meeting?
20	Q. When was the first conversation that you had in	20	A. Same meeting.
21	that regard?	21	Q. Are there any other conversations that you had
22	A. Probably in the summer of 2010.	22	about the bill the voter ID bill that you were filing
23	Q. Were you a party to that communication?	23	in 2010 for the 2011 session?
24	A. Yes.	24	A. Yes.
25	Q. Who else was a party to that communication?	25	Q. Who was that with?
	78		80
1	7.8 A. Myself and the person that I was talking to.	1	8 0 A. With the Senate President of Illinois, John
1 2		1 2	
	A. Myself and the person that I was talking to.		A. With the Senate President of Illinois, John
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2 3 4	A. Myself and the person that I was talking to.Q. And who was that individual?A. Skipper Wallace.Q. That was in the summer of 2010?	2 3 4	A. With the Senate President of Illinois, John Culbertson, a Democrat. Q. Were there any other conversations about the bill that you were filing related to voter ID not related to
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When we began the deposition, you indicated that you wanted to discuss those issues with Senator Fraser, and I indicated that I didn't believe that that was what the Court has ordered us to do. It's not part of the Court's order.

Nevertheless, you pointed out that we did go with Representative Harless and they made a motion with the Court to allow additional questioning on that issue.

I've spoken with Senator Fraser regarding the issue, and we've determined that in view of the fact that the Court has ordered that with respect to Representative Harless, that we're going to allow you to ask questions about constituent communications as you've asked to do.

At the same time we would ask that just as the Court limited Representative Harless' questioning on that issue to an hour, I think that is a very reasonable request, so, we would assert that if we're getting into that area, that we limit the questioning of that, if that's agreeable to you, Counsel.

MS. WESTFALL: I appreciate the accommodation. I don't think it will be a lengthy examination on constituent correspondence. We have not received a great deal of correspondence produced from Senator Fraser's office.

MS. WESTFALL: I'm grateful, Mr. Sweeten.

- Q. (BY MS. WESTFALL) Senator, is there someone in your office who responds to constituent correspondence?
- A. I don't know the answer to that.
- Q. Do you know whether you generally do respond to constituent correspondence or do you just receive the communications?
 - A. We are not very big on response. So, I feel sure that there are people that we might respond to but we don't communicate a lot in my office.
- Q. Does Ms. McCoy ever share any constituent communication with you that she has reviewed?
- A. She occasionally will come in my office and say, "We heard from Skipper and I told him X."

MR. SWEETEN: Now, as you're answering these questions, I want to remind you of the legislative privilege.

THE WITNESS: Okay.

MR. SWEETEN: She can ask you questions about constituent communications. She can ask about the substance of those communications but in answering those questions, I don't want you to reveal your mental impressions or thoughts about any specific legislation.

THE WITNESS: Okay.

MR. SWEETEN: They are still subject to the

So, I believe as things stand currently, that it will not take more than one hour to examine Senator Fraser on constituent communication.

MR. SWEETEN: You didn't answer my question.

MS. WESTFALL: I sure didn't. As things stand right now -- and it's my general practice not to promise to limit my examination to a certain period of time but I do not foresee as of currently, unless we get into extensive communications about communications, that it will go longer than an hour. I can make that representation to you right now, Counsel.

MR. SWEETEN: And I assume we're finished with the other issues, because I want to make a clean -- I want to have an idea of where we are. Is that correct?

MS. WESTFALL: Yes, unless -- I'm going to hand the podium to counsel for defendant-intervenors, who may have additional questions in that regard.

MR. SWEETEN: Mr. Dunn, do you have any idea of what sort of time your examination will be?

MR. DUNN: At the moment, five minutes or less.

MR. SWEETEN: I accept. Okay. So, we'll go -- we'll march forward in the spirit of accommodation and allow these questions to proceed.

legislative privilege.

MS. WESTFALL: And, Mr. Sweeten, just to be clear before we exam on some exhibits related to constituent communications, it is the Court's order that communications between legislators and constituents, lobbyists and interest groups are not within the legislative privilege. So, those communications both ways must be produced.

The Court also indicated, as you have directed your witness, that questioning a Legislator about -- to the extent it would require the Legislator to reveal subjective motivations is covered within the privilege. So, I just want to make sure we're in agreement with the scope of the privilege before I examine the witness.

MR. SWEETEN: I think what you said is what I said --

MS. WESTFALL: Right.

MR. SWEETEN: -- which is he's not going to reveal his mental impressions about -- for example, if constituent X wrote something, he's not going to say why he said something to them or he's not going to say what he did as a result of something that was told to him.

He will reveal, to the extent he can recall, the substance of the communication, the approximate



	85		87
1	date, means of communication.	1	A. I have no way of knowing. I didn't see this
2	MS. WESTFALL: In both directions, right?	2	E-mail or others, so, I have no way of knowing.
3	MR. SWEETEN: That's correct, if we're	3	Q. (BY MS. WESTFALL) Do you know whether others
4	talking about a constituent. I think that's the Court's	4	among your constituents or interest groups or advocacy
5	order.	5	groups expressed the view that there are a lot of
6	MS. WESTFALL: Okay. Could you mark this US	6	undocumented people who have student IDs?
7	554.	7	MR. SWEETEN: You can answer based on the
8	(Exhibit 554 marked.)	8	public record or based upon communications from
9	Q. (BY MS. WESTFALL) You've been handed what's been	9	constituents.
10	marked US 554. Do you recognize this document?	10	A. I have no communications that I can fall back on
11	A. No.	11	that stated that view that I saw.
12	Q. Do you see that it was from Janice McCoy's	12	Q. (BY MS. WESTFALL) Sitting here today, is that
13	E-mail?	13	the first time you've heard that argument that a lot of
14	A. Yes.	14	undocumented people have student IDs in Texas?
15	Q. Do you have any reason to believe that Janice	15	MR. SWEETEN: Don't reveal matters of
16	McCoy did not receive this E-mail?	16	privilege in answering the question.
17	A. Well, you're assuming that I understand how	17	A. There was debate
18	E-mail works.	18	THE WITNESS: If it's a matter of public
19	Q. Do you not know whether this was received by	19	debate, there's no problem?
20	Ms. McCoy, is that your testimony?	20	MR. SWEETEN: There's no problem with that
21	A. I don't know the answer. No, I do not know. I	21	but if there's a communication
22	have not seen it, and no, I don't know.	22	A. There was a debate in 2009 and 2011 discussing
23	Q. Do you know Brenda Payne?	23	about the type of identification and if the
24	A. No.	24	identification was proper and could be if someone
25	Q. Is Abilene, Texas within your district?	25	could get an ID that was illegal, and that's not it's
	86		88
1	A. Uh-huh.	1	not targeted at someone to me, this says anyone that
2	MR. DUNN: Is that a yes?	2	is not entitled to that identification and they get one,
3	A. Yes, it is.	3	they illegally got that. So, I would say that
4	Q. (BY MS. WESTFALL) Could you describe what	4	discussion was one that I heard on the floor several
5	Ms. Payne is indicating in her E-mail message?	5	times.
6	A. Again, I'm not real good at I don't do E-mails	6	Q. (BY MS. WESTFALL) Senator, had you ever heard
7	but it appears that after her name, she has put in, "Yes	7	concerns that undocumented people could have access to
8	to voter ID. No to a school, university or college ID	8	student IDs in particular, based on communications in
9	as proper identification to vote. Too many illegals	9	the public record or constituent or advocacy group
10	have acquired these and it would defeat the purpose.	10	communications?
11	Thank you."	11	A. It is a matter of public record of newspaper
12	Q. Do you see that this communication was sent on	12	stories and/or magazine articles that discussed that or
13	Thursday, January 27th, 2011, at the top of the page?	13	things that had been written prior to in other reports
14	MR. SWEETEN: Objection. Form. Objection.	14	or studies. So, yes, I have read that.
15	Foundation.	15	Q. So, before appearing for this deposition today,
16	Go ahead. You can answer.	16	you had heard, either through news articles, public
17	A. It appears that it was sent on January 27th.	17	debate or constituent communications, that there was a
18	Q. (BY MS. WESTFALL) You just described Ms. Payne's	18	concern about undocumented people having access to
19	E-mail. Do you know whether others shared Ms. Payne's	19	student IDs, is that your testimony?
20	views that undocumented persons have college IDs?	20	A. I'm testifying that in reading prior to this of
21	MR. SWEETEN: Objection to the question as	21	accounts of things that were written, there had been
22	vague. Objection to the question to the extent it asks	22	people that had written of multiple concerns, of which
23	you to reveal your thoughts, your mental impressions,	23	this was one.
24	your analysis of any given legislation. So, don't	24	Q. And "this," you mean student IDs in particular?
25	answer it if it would require you to do so.	25	A. I believe the discussion on student IDs probably



	89		91
1	was restricted to discussion on the floor of the Senate.	1	A. Yes.
2	Q. Did it relate to or concern people without	2	Q. (BY MS. WESTFALL) They are, they are sent to her
3	documentation in this country obtaining student IDs?	3	for her response?
4	A. No.	4	A. I think my answer is I don't know. My assumption
5	Q. Had you ever	5	is that it is because there are no E-mails sent directly
6	A. I'm sorry, I need to clarify. To my knowledge, I	6	to me. There are things sent to my Senate office, which
7	do not remember a discussion of that type.	7	in the Senate office, she is the she runs the Senate
8	Q. When did you first hear that there was a concern	8	office. So, it wasn't sent directly to me. I have I
9	about undocumented people having student IDs?	9	don't have things sent to me personally.
10	MR. SWEETEN: Objection to the extent it	10	Q. Is it your understanding that Ms. McCoy reviews
11	calls for privilege.	11	all E-mails that gets sent to your E-mail address? Is
12	A. To my knowledge, I don't remember that issue	12	that right?
13	being brought up other than you showing me this, that	13	A. I didn't say that. I said I believe that they
14	someone, it appears, sent in.	14	are routed to her, and my assumption is that she does
15	Q. (BY MS. WESTFALL) Had Ms. McCoy ever raised the	15	review those.
16	issue of undocumented people having student IDs with	16	MS. WESTFALL: Could you mark this as 555.
17	you?	17	(Exhibit 555 marked.)
18	MR. SWEETEN: Don't answer the question.	18	Q. (BY MS. WESTFALL) You've been handed what's been
19	A. Privilege.	19	marked as US 555. Have you seen this document before?
20	Q. (BY MS. WESTFALL) Are you following the advice	20	A. Have I seen this? No.
21	of counsel?	21	Q. Could you describe the E-mail message that is
22	MR. SWEETEN: Objection. That calls for	22	contained in US 555?
23	privilege.	23	A. It appears to come from someone outside of my
24	Don't answer the question is my instruction.	24	district that I don't even know where Needville,
25	A. Privilege.	25	Texas is, and I don't recognize the name of the person.
	90		92
1	Q. (BY MS. WESTFALL) Had Ms. McCoy ever told you	1	And he appears to have sent a message to my office.
2	about constituent communication or advocacy groups	2	Q. Could you describe the message?
3	concerned that undocumented people had student IDs?	3	A. He says he's congratulating me on a wonderful
4	MR. SWEETEN: Same objection.	4	voter ID bill for all legal citizens of Texas.
5	Don't answer the question. Privileged.	5	Q. Do you know whether you responded to this E-mail?
6	A. Privilege.	6	A. No, I do not.
7	Q. (BY MS. WESTFALL) Do you know whether your	7	Q. Do you know why this constituent was saying it
8	office responded to this E-mail from Ms. Payne?	8	was helpful for legal citizens of Texas?
9	MR. SWEETEN: You can answer.	9	MR. SWEETEN: Objection. Calls for
10	A. I do not know.	10	speculation. Objection. Privileged.
11	Q. (BY MS. WESTFALL) If Ms. McCoy had received a	11	Don't reveal your thoughts, mental
12	lot of complaints and a lot of E-mails about the	12	impressions about why someone would have done something
13	possibility of undocumented people getting student IDs,	13	to the extent it would relate to any motivation about
14	do you think she would have raised that with you?	14	MS. WESTFALL: Mr. Sweeten, I'm asking him
15 16	MD CMCCTCN. Dealt exercise the encoder		
10	MR. SWEETEN: Don't answer the question.	15	about his understanding of why this constituent was
	Legislative privilege.	16	writing this E-mail. It's not about anything that's in
17	Legislative privilege. Q. (BY MS. WESTFALL) Can you answer that question?	16 17	writing this E-mail. It's not about anything that's in the Senator's head.
17 18	Legislative privilege. Q. (BY MS. WESTFALL) Can you answer that question? MR. SWEETEN: No. My instruction is do not	16 17 18	writing this E-mail. It's not about anything that's in the Senator's head. MR. SWEETEN: Well, he said he's never seen
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17 18 19 20 21 22	Legislative privilege. Q. (BY MS. WESTFALL) Can you answer that question? MR. SWEETEN: No. My instruction is do not answer the question. A. Privilege. Q. (BY MS. WESTFALL) Do you know whether E-mails sent from constituents to you are automatically routed	16 17 18 19 20 21 22	writing this E-mail. It's not about anything that's in the Senator's head. MR. SWEETEN: Well, he said he's never seen this before in his life, he doesn't know this guy, doesn't know where he's from, and now you're asking him to interpret why he said something. So, that's first is it's an inappropriate question, but secondly



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1	basis for instructing him not to answer is legislative	1	you're asking the Senator.
2	privilege to the extent that it would require him to	2	MS. WESTFALL: I am not asking him to reveal
3	reveal any mental thoughts, impressions about why	3	any of his subjective motivations in his advancement of
4	someone would do that.	4	Senate Bill 14.
5	If in answering the question, it would	5	I'm asking about his opinion of why a
6	require him to reveal his impressions or thoughts or	6	constituent would put something in an E-mail.
7	motivations about the bill, then he can't answer the	7	Mr. Sweeten, would you reconsider your
8	question as phrased.	8	objection?
9	Q. (BY MS. WESTFALL) Do you have any understanding	9	MR. SWEETEN: It's the same objection.
10	about why this constituent would link voter ID and other	10	First, we can go back over the reason that you're
11	immigration bills in his E-mail?	11	asking for speculation. You're also asking for him to
12	MR. SWEETEN: Same objection. Same	12	reveal his thoughts, mental impressions about why
13	instruction.	13	someone would vote for a specific piece of legislation,
14	A. Privilege.	14	which implicates the legislative privilege.
15	Q. (BY MS. WESTFALL) Can you answer it outside of	15	I will not reconsider it I mean, I have
16	any privileged information or testimony that you might	16	considered it again but my objection is appropriate and
17	have?	17	I'm going to maintain the same objection and
18	A. I don't know this person.	18	instructions.
19	Q. So, is your answer you don't know why he linked	19	Q. (BY MS. WESTFALL) Without Senator, without
20	voter ID with illegal immigration?	20	talking about your own motivations in advancing Senate
21	MR. SWEETEN: Same objection. Same	21	Bill 14, why do you think a constituent would praise
22	instruction.	22	your work on voter ID based on behalf of legal citizens
23 24	Q. (BY MS. WESTFALL) Do you not know?	23	of Texas, as opposed to illegal citizens of Texas? Do
25	A. Privilege.	24	you know why he would do that?
23	Q. Do you know whether other constituents, advocacy	25	MR. SWEETEN: Same objection. Same
		1	
	94		96
1	groups or interest groups also saw that there was a	1	instruction. Legislative privilege and vague. Calls
2	groups or interest groups also saw that there was a connection between the voter ID bill and immigration	2	instruction. Legislative privilege and vague. Calls for speculation.
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	97		99
1	Q. Yes.	1	office responded to Mr. Kucera's E-mail?
2	A. By print?	2	A. I do not know but suspect we did not.
3	Q. Are you aware of any communications at all coming	3	Q. Do you know whether Ms. McCoy searched for
4	into your office and I'm sure your counsel will	4	responses to constituent E-mail on voter ID and produced
5	advise you that those are not privileged that were	5	them to your attorneys in this action?
6	supportive of your work on voter ID because it helped	6	A. Yes.
7	legal citizens of Texas?	7	Q. Did she produce any such responses, to your
8	A. Every time I go to the grocery store, someone	8	knowledge?
9	still will say something, say, "Good job on Senate Bill	9	A. I don't know. I know that she was attempting
10	14 or the photo ID bill."	10	she checked our office. She told me she was going
11	Q. Are you aware of many constituents who say this	11	through it and was going to return everything we had,
12	is helpful on the issue of illegal immigration that you	12	per the instructions of the Attorney General.
13	passed and worked very hard on Senate Bill 14?	13	Q. I'm sorry, also the Lieutenant Governor?
14	A. People say, you know, it's a good piece of	14	A. No. Attorney General and, I guess, the Justice
15	legislation. They don't go into specifics.	15	Department. The request from the Court had a request,
16	Q. Are you aware of ever having heard any	16	and we complied with the request.
17	constituent say to you, "Thanks for your work on voter	17	Q. Thank you.
18	ID. It helped. It helps on illegal immigration"?	18	MS. WESTFALL: Would you mark this US 556.
19	A. I cannot give you a specific example of where	19	(Exhibit 556 marked.)
20	someone said that.	20	Q. (BY MS. WESTFALL) You've been handed what's been
21	Q. And looking at US 555, is this the first time	21	marked as US 556. Do you recognize this document?
22	today sitting here in this deposition that you have	22	A. No.
23	received a communication from a constituent or, I	23	Q. Do you know a Mickey Mathis?
24	guess, a resident of Texas, not a constituent, thanking	24	A. No.
25	you for your work on voter ID because it helped on	25	Q. Does this appear to be an E-mail message from
	98		100
1	immigration issues?	1	Mickey Mathis to your office on January 21st, 2011?
2			
	A What is US 55?	2	
	A. What is US 55? O. This exhibit that you're looking at now.	2	A. It appears that is. I believe that's what it
3	Q. This exhibit that you're looking at now.	3	A. It appears that is. I believe that's what it says.
3 4	Q. This exhibit that you're looking at now.MR. SWEETEN: 555.	3 4	A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district?
3 4 5	Q. This exhibit that you're looking at now.MR. SWEETEN: 555.A. Okay. What was your question?	3	A. It appears that is. I believe that's what it says.Q. Is Brownwood, Texas in your district?A. Yes, it is.
3 4 5 6	Q. This exhibit that you're looking at now.MR. SWEETEN: 555.A. Okay. What was your question?Q. (BY MS. WESTFALL) Is this the first time that	3 4 5	 A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis
3 4 5	 Q. This exhibit that you're looking at now. MR. SWEETEN: 555. A. Okay. What was your question? Q. (BY MS. WESTFALL) Is this the first time that you're hearing support for your work on voter ID because 	3 4 5 6	A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis conveyed pardon me Ms. Mathis conveyed?
3 4 5 6 7	Q. This exhibit that you're looking at now.MR. SWEETEN: 555.A. Okay. What was your question?Q. (BY MS. WESTFALL) Is this the first time that	3 4 5 6 7	 A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis
3 4 5 6 7 8	 Q. This exhibit that you're looking at now. MR. SWEETEN: 555. A. Okay. What was your question? Q. (BY MS. WESTFALL) Is this the first time that you're hearing support for your work on voter ID because it helps on immigration issues, sitting here today? MR. SWEETEN: From constituents. 	3 4 5 6 7 8	 A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis conveyed pardon me Ms. Mathis conveyed? MR. SWEETEN: You can testify based on the text of the E-mail.
3 4 5 6 7 8	 Q. This exhibit that you're looking at now. MR. SWEETEN: 555. A. Okay. What was your question? Q. (BY MS. WESTFALL) Is this the first time that you're hearing support for your work on voter ID because it helps on immigration issues, sitting here today? 	3 4 5 6 7 8	 A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis conveyed pardon me Ms. Mathis conveyed? MR. SWEETEN: You can testify based on the
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3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	 Q. This exhibit that you're looking at now. MR. SWEETEN: 555. A. Okay. What was your question? Q. (BY MS. WESTFALL) Is this the first time that you're hearing support for your work on voter ID because it helps on immigration issues, sitting here today? MR. SWEETEN: From constituents. Q. (BY MS. WESTFALL) From constituents. A. Yes. Q. You never heard any constituents say this is good, from the standpoint of immigration, until you saw this letter here? A. My testimony is that I do not recall anyone specifically saying that this was good for immigration issues. Q. Do you recall whether Mr. Wallace saw there being a connection between Senate Bill 14 and voter ID and 	3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis conveyed pardon me Ms. Mathis conveyed? MR. SWEETEN: You can testify based on the text of the E-mail. A. "Voter ID, E verify and other anti illegal immigration bills are crucial to this State. 24 percent of the population is on some kind of social program. Schools, communities and our state government are all overdrawn at the bank. Stop the invasion. Clean out the welfare rolls. Verify who is in this state. Washington has stopped deporting. Texas has to tighten up and toughen up now." Q. Do you recall whether Ms. McCoy ever showed this E-mail to you?
3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	 Q. This exhibit that you're looking at now. MR. SWEETEN: 555. A. Okay. What was your question? Q. (BY MS. WESTFALL) Is this the first time that you're hearing support for your work on voter ID because it helps on immigration issues, sitting here today? MR. SWEETEN: From constituents. Q. (BY MS. WESTFALL) From constituents. A. Yes. Q. You never heard any constituents say this is good, from the standpoint of immigration, until you saw this letter here? A. My testimony is that I do not recall anyone specifically saying that this was good for immigration issues. Q. Do you recall whether Mr. Wallace saw there being a connection between Senate Bill 14 and voter ID and fighting illegal immigration? 	3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis conveyed pardon me Ms. Mathis conveyed? MR. SWEETEN: You can testify based on the text of the E-mail. A. "Voter ID, E verify and other anti illegal immigration bills are crucial to this State. 24 percent of the population is on some kind of social program. Schools, communities and our state government are all overdrawn at the bank. Stop the invasion. Clean out the welfare rolls. Verify who is in this state. Washington has stopped deporting. Texas has to tighten up and toughen up now." Q. Do you recall whether Ms. McCoy ever showed this E-mail to you? A. I've never seen this E-mail.
3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	 Q. This exhibit that you're looking at now. MR. SWEETEN: 555. A. Okay. What was your question? Q. (BY MS. WESTFALL) Is this the first time that you're hearing support for your work on voter ID because it helps on immigration issues, sitting here today? MR. SWEETEN: From constituents. Q. (BY MS. WESTFALL) From constituents. A. Yes. Q. You never heard any constituents say this is good, from the standpoint of immigration, until you saw this letter here? A. My testimony is that I do not recall anyone specifically saying that this was good for immigration issues. Q. Do you recall whether Mr. Wallace saw there being a connection between Senate Bill 14 and voter ID and fighting illegal immigration? MR. SWEETEN: Objection. Calls for 	3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis conveyed pardon me Ms. Mathis conveyed? MR. SWEETEN: You can testify based on the text of the E-mail. A. "Voter ID, E verify and other anti illegal immigration bills are crucial to this State. 24 percent of the population is on some kind of social program. Schools, communities and our state government are all overdrawn at the bank. Stop the invasion. Clean out the welfare rolls. Verify who is in this state. Washington has stopped deporting. Texas has to tighten up and toughen up now." Q. Do you recall whether Ms. McCoy ever showed this E-mail to you? A. I've never seen this E-mail. Q. Do you recall whether Ms. McCoy ever described
3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	 Q. This exhibit that you're looking at now. MR. SWEETEN: 555. A. Okay. What was your question? Q. (BY MS. WESTFALL) Is this the first time that you're hearing support for your work on voter ID because it helps on immigration issues, sitting here today? MR. SWEETEN: From constituents. Q. (BY MS. WESTFALL) From constituents. A. Yes. Q. You never heard any constituents say this is good, from the standpoint of immigration, until you saw this letter here? A. My testimony is that I do not recall anyone specifically saying that this was good for immigration issues. Q. Do you recall whether Mr. Wallace saw there being a connection between Senate Bill 14 and voter ID and fighting illegal immigration? MR. SWEETEN: Objection. Calls for speculation but you can testify as to what Mr. Wallace 	3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. It appears that is. I believe that's what it says. Q. Is Brownwood, Texas in your district? A. Yes, it is. Q. Could you describe the message that Mr. Mathis conveyed pardon me Ms. Mathis conveyed? MR. SWEETEN: You can testify based on the text of the E-mail. A. "Voter ID, E verify and other anti illegal immigration bills are crucial to this State. 24 percent of the population is on some kind of social program. Schools, communities and our state government are all overdrawn at the bank. Stop the invasion. Clean out the welfare rolls. Verify who is in this state. Washington has stopped deporting. Texas has to tighten up and toughen up now." Q. Do you recall whether Ms. McCoy ever showed this E-mail to you? A. I've never seen this E-mail. Q. Do you recall whether Ms. McCoy ever described the sentiments expressed in this E-mail to you?



	101		103
1	of counsel?	1	A. No.
2	A. Privilege. Privilege.	2	Q. Never heard of it?
3	Q. Do you know whether you responded to this E-mail?	3	A. No.
4	A. I do not know.	4	Q. Did Ms. McCoy tell you anything about the
5	Q. Do you know why Ms. Mathis saw that voter ID, E	5	existence of this communication, without revealing any
6	verify and other illegal immigration bills, as she puts	6	private conversations you've had with Ms. McCoy?
7	it, were all connected topically?	7	A. No communications with Ms. McCoy on this.
8	MR. SWEETEN: Objection. Calls for	8	Q. Do you see that it indicates in the second
9	speculation. Objection. Vague. Objection. Calls for	9	paragraph if you ever have any need of incident reports,
10	matters of legislative privilege. Instruct not to	10	Catherine Engelbrecht of King Street Patriots would be
11	answer on that basis.	11	willing to provide you with empirical evidence? Do you
12	Q. (BY MS. WESTFALL) To the extent that you can	12	see in that E-mail it does, sir?
13	answer without revealing your mental impressions, could	13	A. I read that she said that, yes.
14	you answer the question?	14	Q. Pardon?
15	MR. SWEETEN: Same obstruction.	15	A. I read that she said that, yes.
16	A. If you will reword the question, and it's not	16	Q. Could you describe the E-mail that she sent to
17	privileged, I'll be glad to.	17	you?
18	Q. (BY MS. WESTFALL) Senator, without testifying as	18	A. I can read you what it says. "If you ever have
19	to your mental impressions of this E-mail, could you	19	need of any of our incident reports to provide the
20	explain why Ms. Mathis is connecting voter ID, E verify	20	empirical evidence I heard requested so often today,
21	and illegal immigration bills topically in her E-mail?	21	please let me know. We would be happy to provide you
22	MR. SWEETEN: Objection. Vague. Objection.	22	with any of our documentation."
23	Calls for speculation. Objection. Subject to the	23	Q. And could you tell me what date on which this
24	legislative privilege.	24	E-mail appears to have been sent?
25	Don't reveal your thoughts, mental	25	A. Looks like January the 25th.
	102	120	104
1	impressions, motivations, analysis recording any sort of	1	Q. Do you know whether there was any response from
2	legislation, including Senate Bill 14.	2	your office to this E-mail?
3	MS. WESTFALL: Mr. Sweeten, the question	3	A. I do not know.
4	itself excludes any mental impressions that the Senator	4	Q. Do you know whether Ms. Engelbrecht ever sent to
5	may have in the response.	5	you any incident reports she had related to Senate Bill
6 7	MR. SWEETEN: To the extent that you would	6	14?
8	not reveal privilege A. I can't answer the question without a giving a	8	A. I do not. No, I do not know, and I have no indication that she sent anything.
9	privilege. I'm sorry, I cannot answer that question.	9	Q. Are you familiar with an organization called
10	MS. WESTFALL: Would you mark this as 557.	10	Empower Texans?
11	(Exhibit 557 marked.)	11	A. I have heard of Empower Texans but I'm not
12	Q. (BY MS. WESTFALL) You've been handed what's been	12	familiar with them.
13	marked US 557. Do you recognize this document?	13	Q. Have you ever had any communications with anyone
14	A. I'm sorry?	14	at Empower Texans?
15	Q. Do you recognize this document?	15	A. Since I don't know who the group is, I don't know
16	A. I've never seen it.	16	the individuals involved, so, my answer would have to be
17	Q. Do you know Catherine Engelbrecht?	17	no.
18	A. I do not.	18	Q. To the extent you know, do you know what Empower
19	Q. You've never heard of her?	19	Texans is?
20	A. No.	20	A. No.
21	Q. Do you know who the King Street Patriots are?	21	Q. Do you know Michael Quinn Sullivan?
22	A. No.	22	A. I know the name.
23	Q. Do you know who True the Vote is?	23	Q. Who is he?
24	A. What?	24	A. He is a person named Michael Quinn Sullivan.
25	Q. True the Vote, the organization.	25	Q. Do you know whether he represents a group or



	105		107
1	represents a particular	1	MR. SWEETEN: Asked and answered.
2	A. He is a political activist.	2	Q. (BY MS. WESTFALL) Do you know Paul Bettencourt?
3	Q. Where is he based?	3	MR. SWEETEN: Asked and answered.
4	A. I don't know.	4	Objection.
5	Q. What are his issues on which he advocates?	5	A. I don't know Paul Bettencourt but he testified in
6	A. I don't know.	6	2009. When we were hearing the bill, he signed up as
7	Q. Have you ever spoken to Mr. Sullivan?	7	someone to testify, and I listened to his testimony
8	A. I believe that I have met him, but a conversation	8	then.
9	other than hello is probably the extent. I don't know	9	Q. (BY MS. WESTFALL) Is that the only interaction
10	Michael Quinn Sullivan.	10	or communication you have had with Mr. Bettencourt?
11	Q. Is it your testimony you've never discussed voter	11	A. Only communication.
12	ID with Mr. Sullivan?	12	Q. Have you had any communications with MALDEF,
13	A. No. No.	13	Mexican-American Legal Defense and Education Fund?
14	Q. What is the Immigration Reform Coalition of	14	A. That's a very broad question.
15	Texas?	15	Q. About voter ID.
16	A. I don't know.	16	A. Not to my knowledge that I've ever talked to
17	Q. Do you know Rebecca Forrest?	17	MALDEF about voter ID.
18	A. Forrest?	18	Q. Have you ever talked to Luis Figueroa?
19	Q. Yes.	19	A. No.
20	A. No.	20	Q. Have you ever spoken to LULAC about voter ID?
21	Q. What is the San Antonio Tea Party?	21	A. No.
22	A. I would suspect it is the San Antonio Tea Party.	22	MS. WESTFALL: Would you mark this as 558?
23	Q. And do you know what their central areas of	23	(Exhibit 558 marked.)
24	advocacy are?	24	Q. (BY MS. WESTFALL) You've been handed what's been
25	A. The geographic area or issues?	25	marked US 558. Do you recognize this?
	106		108
1	Q. No. Advocacy. What are their issues?	1	A. No.
2	A. I have no idea.	2	Q. You've never seen this article before?
3	Q. Is San Antonio in your district?	3	A. Not to my recollection because I don't know what
4	A. No.	4	it is.
5	Q. Do you know who George Rodriguez is?	5	Q. Does it appear to be an article from the
6	A. No.	6	STATESMAN dated January 26, 2011, called Texas Senators
7	Q. Do you know whether George Rodriguez is the	7	split on whether voter ID bill is constitutional?
8	president of the San Antonio Tea Party?	8	A. It appears to be connected with the STATESMAN. I
9	A. I have no idea.	9	don't know that it was an article.
10	Q. Do you know a Raymond Wilkinson?	10	Q. Do you see about two-thirds of the way down the
11	A. No.	11	page
12	Q. Are you familiar with a Tenth Amendment Center?	12	A. Uh-huh.
13	A. No.	13	Q it references you by name? Do you see that
14	Q. Do you know Steve Basinger?	14	paragraph?
15	A. Basinger?	15	A. "After the vote, the bill's author"?
16	Q. Yes.	16	Q. Yes.
17	A. No.	17	A. Yes.
18	Q. I believe you testified you're not familiar with	18	Q. Do you see that?
19	the King Street Patriots?	19	A. Yes.
20	A. No.	20	Q. Could you just read that paragraph and let me
21	Q. Are you familiar with True the Vote?	21	know when you've had a chance to review it?
22	A. No.	22	A. "After"
23	Q. And you've never had any contact with	23	Q. Oh, you can
24	Ms. Catherine Engelbrecht?	24	A. "After the vote, the bill's author, State Senator
25	A. No.	25	Troy Fraser, Republican Horseshoe Bay, said he expects



	109	111	
1		1 ERRATA SHEET	
1 2	some of the amendments will be added to the bill to	2 ERRATA SHEET	
3	address issues that critics said would unfairly affect minorities, people with disabilities and the elderly.	3 Correction Page Line	
	• • •	4	
4	Those changes, Fraser said, will ensure it passes muster	5	
5	with the Justice Department, although both he and	6	
6 7	Dewhurst said they believe the bill as passed Tuesday	7	
8	would be approved under the Voting Rights Act."	8	
9	Q. Thank you. Did you say something to that effect, do you	9	
		10	
10	recall?	11	
11	A. No. I don't there I do not remember making	12	
12	this quote to the AUSTIN AMERICAN STATESMAN.	13	
13	Q. Do you remember saying anything to that effect?	14	
14	A. I do remember that we were looking at issues,	15	
15	making sure that we had looked at these issues. Q. Were any amendments passed that would help	16	
16 17	address what critics said would unfairly affect	17	
18	minorities?	18	
19		19	
20	MR. SWEETEN: Objection. Don't answer on the basis of legislative privilege.	20	
21	Q. (BY MS. WESTFALL) Can you answer without	21	
22	A. Privilege. If you want to restate the	22	
23	5	23	
24	question	24	
25	Q. Without revealing any mental impressions, conversations with other Legislators and based on the	25	
23			
	110	112	
1	public record, are there any amendments that were	 I. SENATOR TROY FRASER, have read the foregoing 	
	public record, are there any amendments that were	,gg	
2	incorporated into Senate Bill 14 that addressed critics	deposition and hereby affix my signature that same is	
	incorporated into Senate Bill 14 that addressed critics that the bill would hurt minorities voters?	deposition and hereby affix my signature that same is true and correct, except as noted above.	
2 3 4	incorporated into Senate Bill 14 that addressed critics that the bill would hurt minorities voters? MR. SWEETEN: Objection. Calls for matters	deposition and hereby affix my signature that same is true and correct, except as noted above. SENATOR TROY FRASER	
2 3 4 5	incorporated into Senate Bill 14 that addressed critics that the bill would hurt minorities voters? MR. SWEETEN: Objection. Calls for matters of privilege. You're still asking for his mental	deposition and hereby affix my signature that same is true and correct, except as noted above. SENATOR TROY FRASER THE STATE OF	
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1	STATE OF TEXAS * COUNTY OF HARRIS *	
2	COUNTY OF HARRIS	
	I, the undersigned certified shorthand reporter	
3	and notary public in and for the State of Texas, certify	
4	that the facts stated in the foregoing pages are true and correct.	
5	I further certify that I am neither attorney or	
6	counsel for, nor related to or employed by, any of the parties to the action in which this deposition is taken	
6	and, further, that I am not a relative or employee of	
7	any counsel employed by the parties hereto, or	
8	financially interested in the action.	
٥	SUBSCRIBED AND SWORN TO under my hand and seal of	
9	office on this the 13th day of June, 2012.	
10 11		
111	EDITH A BOGGS, CSR	
12	Certified Shorthand Reporter and	
13	Notary Public in and for the State of Texas	
14	Notary Expires: 5-10-2016	
1.5	Certificate No. 3022	
15	Expiration date: 12-31-2013 Esquire Deposition Solutions, LLC	
16	Registration No. 3	
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